## HEINONLINE

Citation: 4 Bernard D. Reams Jr. Law of E-SIGN A Legislative of the Electronic Signatures in Global and National Act Public Law No. 106-229 2000 S2813 2002

Content downloaded/printed from HeinOnline (http://heinonline.org) Sun Apr 21 22:03:25 2013

- Your use of this HeinOnline PDF indicates your acceptance of HeinOnline's Terms and Conditions of the license agreement available at http://heinonline.org/HOL/License
- -- The search text of this PDF is generated from uncorrected OCR text.

The amendments en bloc are as fol-

## AMENDMENT NO. 3100

(Purpose: To amend the provision extending the authority of the Nuclear Regulatory Commission to collect annual charges and modifying the formula for the charges) modilying the formula for the charges)
Beginning on page 5, strike line 2 and all
that follows through page 7, line 22, and insert the following:
SEC. 101. NUCLEAR REGULATORY COMMISSION
ANNUAL CHARGES.
Section 6101. of the Omnibus Budget Rec-

onciliation Act of 1990 (42 U.S.C. 2214) is

amended—
(1) in subsection (a)(3), by striking "September 30, 1999" and inserting "September 20, 2005"; and

(2) in subsection (c)-(a) in subsection (c)—
(A) in paragraph (l), by inserting "or certificate holder" after "licensee"; and
(B) by striking paragraph (2) and inserting the following:

following: (2) AGGREGATE AMOUNT OF CHARGES.-

"(2) AGCREGATE AMOUNT OF CHARCES.—
"(A) IN GENERAL.—The aggregate amount of the annual charges collected from all licensees and certificate holders in a fiscal year shall equal an amount that approximates the percentages of the budget authority of the Commission for the fiscal year stated in subparagraph (B), less—
"(i) amounts collected under subsection (b) duri

ring the fiscal year; and
"(ii) amounts appropriated to the Commison from the Nuclear Waste Fund for the "(ii) amounts opportunities op

(Purpose: To amend the Atomic Energy Act of 1954 to provide the Nuclear Regulatory Commission authority over former licens-ees for funding of decommissionings) On page 7, strike line 23 and insert the fol-

SEC. 102. NUCLEAR REGULATORY COMMISSION
AUTHORITY OVER FORMER LICENSEES FOR DECOMMISSIONING FUND-

ERS FOR DECOMMISSIONING FUNDSection 1611. of the Atomic Energy Act of
1984 (42 U.S.C. 2201(1)) is amended—
1984 (42 U.S.C. 2201(1)) is amended—
1984 (42 U.S.C. 2201(1)) is amended—
1985 are strong before the semicolon at the
1986 are strong are strong to the
1986 are strong are strong to 1986 are
1986 are strong are strong are
1986 are
1986 are strong are
1986 are
1986

sent the amendments be agreed to en The PRESIDING OFFICER, Without

objection, it is so ordered.

The amendments (No. 3100 and 3101), en bloc, were agreed to.

Mr. SESSIONS, I ask unanimous con-

sent that the committee substitute amendment, as amended, be agreed to. The PRESIDING OFFICER. Without

objection, it is so ordered.

Mr. SESSIONS, I ask unanimous con-

sent the bill, as amended, be read the

third time and passed, and the motion to reconsider be laid upon the table the amendment to the title be agreed

to, and that any statements relating to the bill be printed in the RECORD. The PRESIDING OFFICER. Without objection, it is so ordered.

The bill (S. 1627), as amended, was read the third time and passed.

(The bill will be printed in a future edition of the RECORD.)
An Act to extend the authority of the Nuclear Regulatory Commission to collect iess through 2005, and for other purposes.

CONTINUED REPORTING OF INTER-CEPTED WIRE, ORAL, AND ELEC-TRONIC COMMUNICATIONS ACT

Mr. SESSIONS. Mr. President, I ask the Chair lay before the Senate a message from the House of Representatives sage from the House of Representatives on the bill (S. 1769) to the reporting re-quirements of section 2519 of title 18, United States Code, beyond December 21, 1999, and for other purposes, The PRESIDING OFFICER laid be-

The PRESIDING OFFICER laid be-fore the Senate the following message from the House of Representatives; Rasolved, That the bill from the Senate (S. 1769) entitled "An Act to continue the re-porting requirements of section 2319 of title 18, United States Code, beyond December 21, 1999, and for other purposes" do peas with the following amendments:

insert:
SECTION I. EXEMPTION OF CERTAIN REPORTS
FROM AUTOMATIC ELIMINATION
SECTION SOCIETY OF PAGES 18 SECTION SOCIETY OF SECTION SOCIETY OF SECTION SOCIETY OF SECTION SECTION SECTION SECTION SECTION SECTION SECTION SEC visions of law: (I) The following sections of title 18, United States Code: sections 2519(3), 2709(e), 3126, and

States Code: sections 3225(b).

(2) The following sections of title 28, United States Code: sections 522, 524(c)(6), 529, 589a(d). (3) Section 3718(c) of title 31, United States

Code.

(4) Section 9 of the Child Protection Act or 1984 (28 U.S.C. 522 rote).

(5) Section 8 of the Chil Rights of Institutionalized Persons Act (28 U.S.C. 1997).

(6) The following provisions of the Omnibus Chime Control and Sections of the Omnibus Chime Control and Section 1997,

(9) Section 3 of the Act of September 11, 1957 (8 U.S.C. App. 2008).
(10) Section 13(c) of the Act of September 11, 1957 (8 U.S.C. 1255b(c)).
(11) Section 203(b) of the Aleutian and Pribilof Islands Restitution Act (30 U.S.C. App. 1989c-

Islands Restitution Act (30 U.S.C. App. 1989c-(20)). Section 801(e) of the Immigration Act of (39) (29 U.S.C. 290(e)). (3) Section 40 of the Immigration Reform and Control Act of 1996 (8 U.S.C. 1369). (4) Section 707 of the Equal Credit Oppor-tunity Act (15 U.S.C. 1801). Act of 1980 (42 U.S.C. 1801). (4) Section 20(6) of the Privacy Protection Act of 1980 (42 U.S.C. 2000a-11(b)).

(16) Section 600U of the Justice Assistance Act
of 1884 (2 U.S.C. 16509).
(17) Section 13(a) of the Classified Information
Procedures Act (16 U.S.C. App.).
(18) Section 13(a) of the Civil Rights Act of
1664(42 U.S.C. 3000-9).
(19) Section 114 of the Right to Financial Privacy Act of 1978 (12 U.S.C. 3414).
(20) Section 11 of the Foreign Agents Registration Act of 1938 (22 U.S.C. 521).
(21) The following provisions of the Foreign
Intelligence Surveillance Act of 1978: sections
17 (30 U.S.C. 1807) and 109 (50 U.S.C. 1800).
(22) Section 102(b)(5) of the Department of
Justice and Related Agencies Appropriations
Act. 1831 (28 U.S.C. 337 note).
SEC. 2 ENCENTYPTON REPORTING REQUIRE-

SEC. 2. ENCRYPTION REPORTING REQUIRE-MENTS.

(a) Section 2319(2)(b) of title 18, United States Code, is amended by striking "and (by)" and inserting "(a) the number of orders in which encryption was encountered and whether such encryption prevented law enforcement from encryption prevented law enforcement from excepted pursuant to such order, and (c)".

(b) The encryption reporting regulations intercepted pursuant to such order, and (c)" in (b) The encryption reporting regulations in (c) the control of the Administrative Office of the Counts for calendar year 2000 and in subsequent reports.

tive Ultice of the Courts for calendar year 2000 and in subsequent reports.

SEC. 3. REPORTS CONCERNING FEN REGISTERS.

SECTION 3126 of title 18, United States Code, is amended by striking the period and inserting ", which report shall include information concerning."

(1) the period of interceptions authorized by

"(1) the period of interceptions authorized by the order, and the number and duration of any extensions of the order; "(2) the offense specified in the order or appli-cation, or extension of an order; "(3) the number of investigations involved; "(4) the number and nature of the facilities affected; and "(5) the identity, including district, of the ap-points investigative or law enforcement secret

"(3) the identity, including district, of the applying investigative or law enforcement seency making the application and the person authorizing the order."

Amend the title so as to read "An Act to exempt certain reports from automatic elimination and sunset pursuant to the Federal Reports Elimination and Sunset Act of 1995, and for other purposes."

1995, and for other purposes."

Mr. LEAHY. Mr. President, I am pleased that the Senate is today considering for final passage S. 1769, as amended by the House. I introduced S. 1769 with Chairman HATCH on October 22, 1999 and it passed the Senate on November 5, 1999. This bill will continue

vember 5, 1999. This bill will continue and enhance the current reporting requirements for the Administrative Office of the Courts and the Attorney General on the eavesdropping and surveillance activities of our federal and state law enforcement agencies. The Moure was the Court of the Cour House amendment is the text of H.R. a bill to exempt from elimination and sunset certain reports submitted to Congress that are useful and helpful in informing the Congress and the public about the activities of

federal agencies in the enforcement of federal law. I am also glad to support this amendment. this amendment.

For many years, the Administrative Office (AO) of the Courts has compiled with the statutory requirement, in 18 U.S.C. 2519(3), to report to Congress annually the number and nature of feducial code state applications for orders eral and state applications for orders authorizing or approving the intercep-tion of wire, oral or electronic communications. By letter dated September 3,

1999, the AO advised that it would no longer submit this report because "as of December 21, 1999, the report will no longer be required pursuant to the F eral Reports Elimination and Sunset Act of 1995." I commend the AO for alerting Congress that their responsi-bility for the wiretap reports would lapse at the end of this year, and for doing so in time for Congress to take action. The date upon which this re-porting requirement was due to lapse was extended in the FY 2000 Consolidated Appropriations Act, H.R. 3194, until May 15, 2000—only a few short

intil May 15, 2001—only a few short weeks away. AO has done an excellent job of pre-paring the wiretap reports. We need to continue the AO's objective work in a consistent manner. If another agency took over this important task at this juncture and the numbers came out in a different format, it would immediately generate questions and con-cerns over the legitimacy and accuracy of the contents of that report.

In addition, it would create difficulties in comparing statistics from
prior years going back to 1959 and complicate the job of congressional overprior years going back to 1998 and com-plicate the job of congressional over-sight. Furthermore, transferring this reporting duty to another agency might create delays in issuance of the

report since no other agency has the methodology in place. Finally, federal, state and local agencies are well accus-tomed to the reporting methodology developed by the AO. Notifying all these agencies that the reporting standards and agency have changed would inevitably create more confusion and more expense as law enforcement agencies across the country are forced learn with a new system and develop

to learn with a new system and develop a laisloon with a new agency.

The system in place now has worked well and we should avoid any disruptions. We know how quickly law enforcement may be subjected to criticism over their use of these surreptitious surveillance tools and we should avoid aggravating these sensitivities by changing the reporting agency and methodology on little to no notice. I appreciate, however, the AO's notice. I appreciate, however, the AO's interest in transferring the wiretap re-porting requirement to another entity. Any such transfer must be accomhed with a minimum of disruption

mation and with complete assurances that any new entity is able to fulfill AO has done.

S. 1769 would update the reporting requirements currently in place with one additional reporting requirement. Spe-cifically, the bill would require the cifically, the bill would require the wiretay reports prepared beginning in calendar year 2000 to include information on the number of orders in which encryption was encountered and whether such encryption prevented law enforcement from obtaining the plain text of communications Intercepted

to the collection and reporting of infor-

pursuant to such order.
Encryption technology is critical to protect sensitive computer and online

information. Yet, the same technology poses challenges to law enforcement when it is exploited by criminals to hide evidence or the fruits of criminal activities. A report by the U.S. Working Group on Organized Crime title, "Encryption and Evolving Technologies: Tools of Organized Crime and Terrorism." released in 1997, collected aneodotal case studies on the use of encryption in future aneotopic acressing the control of t encryption in turtherance of criminal activities in order to estimate the fu-ture impact of encryption on law en-forcement. The report noted the need for "an ongoing study of the effect of encryption and other information technologies on investigations, prosecu-tions, and intelligence operations". As part of this study, "a database of case part of this study, "a database of case information from federal and local law enforcement and intelligence agencies should be established and maintained." Adding a requirement that reports be furnished on the number of occasions when encryption is encountered by law

enforcement is a far more reliable basis than anecdotal evidence on which to assess law enforcement needs and make

sensible policy in this area.

The final section of S. 1769 would cod-

ify the information that the Attorney

General already provides on pen reg-ister and trap and trace device orders, ister and trap and trace device oruginal and would require further information on where such orders are issued and the types of facilities—telephone, computer pager or other device—to which puter, pager or other device—to which the order relates. Under the Electronic Communications Privacy Act ("ECPA") of 1986, P.O. 99-508, codified at 18 U.S.C. 3126, the Attorney General of the United States is required to report annually to the Congress on the number of pen register orders and or-ders for trap and trace devices applied for by law enforcement agencies of the Department of Justice. As the original sponsor of ECPA, I believed that adesponsor of Berga, I beneved that acquate oversight of the surveillance activities of federal law enforcement could only be accomplished with reporting requirements such as the one

included in this law.

The reports furnished by the Attorney General on an annual basis compile information from five components of the Department of Justice: the Federal Bureau of Investigation, the Drug Enforcement Administration, the Immiration and Naturalization Service, the United States Marshals Service and the Office of the Inspector General. The re-port contains information on the num-ber of original and extension orders made to the courts for authorization to made to the courts for authorization to use both pen register and trap and trace devices, information concerning the number of Investigations involved, the offenses on which the applications were predicted and the number of peo-ple whose telephone facilities were af-

fected.
These specific categories of informa-tion are useful. and S. 1769 would direct the Attorney General to continue providing these specific categories of in-formation. In addition, the bill would direct the Attorney General to include

information on the identity, including the district, of the agency making the application and the person authorizing the order. In this way, the Congress and the public will be informed of those jurisdictions and using this surveil-lance technique—information which is currently not included in the Attorney General's annual reports.

The requirement for preparation of the wiretap reports will soon lapse so I am delighted to see the Congress take prompt action on this legislation to continue the requirement for submission of the wiretap reports and to up-date the reporting requirements for both the wiretap reports submitted by the AO and the pen register and trap and trace reports submitted by the Attorney General.
Mr. SESSIONS. I ask unanimous con sent the Senate concur in the amend-

ments of the House.
The PRESIDING OFFICER, Without objection, it is so ordered.

RECOGNIZING THE 50TH ANNIVER-SARY OF THE KOREAN WAR

Mr. SESSIONS. Mr. President, on behalf of the leader, I ask unanimous consent the Senate now proceed to the immediate consideration of H.J. Res.

The PRESIDING OFFICER. The clerk will report the joint resolution by title.

The legislative clerk read as follows:

A joint resolution (H.J. Res. 86) recog-nizing the 50th anniversary of the Korean War and the service by Members of the Armed Forces during such war, and for other

There being no objection, the Senate proceeded to consider the joint resolu-

tion. Mr. SESSIONS. Mr. President, I ask unanimous consent that the joint reso lution be read the third time and time and passed, the preamble be agreed to, the motion to reconsider be laid upon the table, and any statements relating to RECORD.
The PRESIDING OFFICER. Without

objection, it is so ordered.

The preamble was agreed to.

The joint resolution (H.J. Res. 86) was read the third time and passed.

## C.B. KING UNITED STATES COURTHOUSE

Mr. SESSIONS. Mr. President, I ask the Chair lay before the Senate a mes-sage from the House of Representatives of the bill (S. 1567) to designate the United States courthouse located at 223 Broad Street in Albany, Georgia, as the C.B. King United States Courthouse.

The PRESIDING OFFICER laid be-

fore the Senate the following message from the House of Representatives:

om the House of Representatives: Resolved, That the bill from the Senate (S. 67) entitled An Act to designate the nited States courthouse located at 223 Broad Street in Albany, Georgia, as the King United States Courthouse'.", do ing United States Courthouse with the following amendments:

