Calendar No. 389

102D CONGRESS 1ST SESSION **S. 1623**

To amend title 17, United States Code, to implement a royalty payment system and a serial copy management system for digital audio recording, to prohibit certain copyright infringement actions, and for other purposes.

IN THE SENATE OF THE UNITED STATES

AUGUST 1 (legislative day, JULY 8), 1991

Mr. DECONCINI (for himself, Mr. INOUYE, Mr. HATCH, Mr. KENNEDY, Mr. LEAHY, Mr. BURNS, Mr. GORTON, Mr. GORE, Mr. GRASSLEY, Mr. D'AMATO, Mr. CRANSTON, Mr. BREAUX, Mr. WIRTH, Mr. KASTEN, Mr. MCCAIN, Mr. SIMON, Mr. BENTSEN, Mr. SASSER, Mr. MOYNIHAN, Mr. BURDICK, Mr. FOWLER, Mr. DODD, Mr. ADAMS, Mr. BINGAMAN, Mr. KERRY, Mr. SANFORD, Mr. DASCHLE, Mr. AKAKA, Mr. PACKWOOD, Mr. PELL, Mr. SEYMOUR, Mr. JEFFORDS, Mr. RIEGLE, Mr. METZENBAUM, and Mr. LAUTENBERG) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

> NOVEMBER 27 (legislative day, NOVEMBER 23), 1991 Reported by Mr. BIDEN, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To amend title 17, United States Code, to implement a royalty payment system and a serial copy management system for digital audio recording, to prohibit certain copyright infringement actions, and for other purposes.

1 Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled. 2 3 SECTION 1. SHORT TITLE. 4 This Act may be cited as the "Audio Home Recording" 5 Act of 1991" SEC. 2. IMPORTATION, MANUFACTURE, AND DISTRIBUTION 7 OF DIGITAL AUDIO RECORDING DEVICES 8 AND MEDIA. Title 17, United States Code, is amended by adding 9

10 at the end the following:

11 "CHAPTER 10-DIGITAL AUDIO RECORDING

12 DEVICES AND MEDIA

"SUBCHAPTER A DEFINITIONS, PROHIBITION OF CERTAIN INFRINGEMENT ACTIONS, AND RULES OF CONSTRUCTION

"Sec.

"1001. Definitions.

"1002. Prohibition on certain infringement actions.

"1003. Effect on other rights and remedies with respect to private home copying or otherwise.

"SUBCHAPTER B-ROYALTY PAYMENTS

"1011. Obligation to make royalty payments.

"1012. Royalty payments.

"1013. Deposit of royalty payments and deduction of expenses.

- "1014. Entitlement to royalty payments.
- "1015. Procedures for distributing royalty payments.
- "1016. Negotiated collection and distribution arrangements.

"SUBCHAPTER C-THE SERIAL COPY MANAGEMENT SYSTEM

"1021. Incorporation of the serial copy management system.

"1022. Implementing the serial copy management system.

"SUBCHAPTER D -- REMEDIES

"1031. Civil remedies.

"1032. Binding arbitration.

1 "SUBCHAPTER A-DEFINITIONS, PROHIBITION
 2 OF CERTAIN INFRINCEMENT ACTIONS, AND
 3 RULES OF CONSTRUCTION

4 <u>"§1001. Definitions</u>

5 "As used in this chapter, the following terms and
6 their variant forms mean the following:

7 <u>''(1) A 'digital audio copied recording'</u> is a re8 production in a digital recording format of a phono9 record, whether that reproduction is made directly
10 from another phonorecord or indirectly from a trans11 mission:

12 $\frac{(2)}{(2)}$ A 'digital audio interface device' is any 13 machine or device, now known or later developed, 14 whether or not included with or as part of some 15 other machine or device; that supplies a digital audio 16 signal through a nonprofessional interface, as the 17 term 'nonprofessional interface' is used in the Digital Audio Interface Standard in part I of the tech-18 19 nical reference document or as otherwise defined by 20 the Secretary of Commerce under section 1022(b).

21 <u>''(3)</u> A 'digital audio recording device' is any 22 machine or device, now known or later developed, 23 whether or not included with or as part of some 24 other machine or device, the recording function of 25 which is designed or marketed for the primary pur-

1 pose of, and that is eapable of, making a digital 2 audio copied recording for private use; except for-3 "(A) professional model products, and 4 "(B) dictation machines, answering ma-5 chines, and other audio recording equipment 6 that is designed and marketed primarily for the 7 ereation of sound recordings resulting from the 8 fixation of nonmusical sounds. 9 "(4)(A) A 'digital audio recording medium' is 10 any material object, now known or later developed, 11 in a form commonly distributed for use by individ-12 uals (such as magnetic digital audio tape cassettes, 13 optical dises, and magneto-optical dises), that is pri-14 marily marketed or most commonly used by consum-15 ers for the purpose of making digital audio copied 16 recordings by use of a digital audio recording device. 17 "(B) Such term does not include any material 18 object-

19"(i) that embodies a sound recording at20the time it is first distributed by the importer21or manufacturer, unless the sound recording22has been so embodied in order to evade the obli-23gations of section 1011 of this title; or

24 "(ii) that is primarily marketed and most
 25 commonly used by consumers either for the

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1 purpose of making copies of motion pictures or 2 other audiovisual works or for the purpose of 3 making copies of nonmusical literary works, in-4 eluding, without limitation, computer programs 5 or data bases. 6 "(5) 'Distribute' means to sell, resell, lease, or 7 assign a product to consumers in the United States, 8 or to sell, resell, lease, or assign a product in the 9 United States for ultimate transfer to consumers in the United States. 10 11 "(6) An 'interested copyright party' is— 12 "(A) the owner of the exclusive right under 13 section 106(1) of this title to reproduce a sound 14 recording of a musical work that has been embodied in a phonorecord lawfully made under 15 16 this title that has been distributed to the public; "(B) the legal or beneficial owner of, or 17 18 the person that controls, the right to reproduce 19 in a phonorecord a musical work that has been 20embodied in a phonorecord lawfully made under 21 this title that has been distributed to the public; 22 or

23 <u>"(C) any association or other</u>
24 organization—

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. 1	"(i) representing persons specified in
2	subparagraph (A) or (B), or
3	"(ii) engaged in licensing rights in
4	musical works to music users on behalf of
5	writers and publishers.
6	"(7) An "interested manufacturing party" is any
7 .	person that imports or manufactures any digital
8	audio recording device or digital audio recording me-
9	dium in the United States, or any association of
10	such persons.
11	"(8) "Manufacture" includes the production or
12	assembly of a product in the United States.
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14	thorized to license the reproduction of a particular
15.	musical work in a sound recording.
16	$(10)(\Lambda)$ A 'professional model product' is an
17	audio recording device—
18 [.]	"(i) that is capable of sending a digital
19	audio interface signal in which the channel sta-
20	tus block flag is set as a 'professional' interface,
21	in accordance with the standards and specifica-
22	tions set forth in the technical reference docu-
23	ment or established under an order issued by
24	the Secretary of Commerce under section
25	1022(b);

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1	"(ii) that is clearly, prominently, and per-
2	manently marked with the letter 'P' or the word
3	'professional' on the outside of its packaging,
4	and in all advertising, promotional, and descrip-
5	tive literature, with respect to the device, that
6	is available or provided to persons other than
7	the manufacturer or importer, its employees, or
8	its agents; and
9	"(iii) that is designed, manufactured, mar-
10	keted, and intended for use by recording profes-
11	sionals in the ordinary course of a lawful busi-
12	ness.
13	"(B) In determining whether an audio record-
14	ing device meets the requirements of subparagraph
15	(A)(iii), factors to be considered shall include—
16	"(i) whether it has features used by re-
17	cording professionals in the course of a lawful
18	business, including features such as
19	"(I) a data collection and reporting
20	system of error codes during recording and
21	playback;
22	"(II) a record and reproduce format
23	providing 'read after write' and 'read after
24	read';

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1	"(III) a time code reader and genera-
2	tor conforming to the standards set by the
3	Society of Motion Picture and Television
4	Engineers for such readers and generators;
5	and
6	''(IV) a professional input/output
7	interface, both digital and analog, conform-
8	ing to standards set by audio engineering
9	organizations for connectors, signaling for-
10	mats, levels, and impedances;
11	"(ii) the nature of the promotional mate-
12	rials used to market the audio recording device;
13	"(iii) the media used for the dissemination
14	of the promotional materials, including the in-
15	tended audience;
16	"(iv) the distribution channels and retail
17	outlets through which the device is dissemi-
18	nated;
19	"(v) the manufacturer's or importer's price
20	for the device as compared to the manufactur-
21	er's or importer's price for digital audio record-
22	ing devices implementing the Serial Copy Man-
23	agement System;
24	"(vi) the relative quantity of the device
25	manufactured or imported as compared to the

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1	size of the manufacturer's or importer's market
2	for professional model products;
3	"(vii) the occupations of the purchasers of
4	the device; and
5	"(viii) the uses to which the device is put.
6	"(11) The 'Register' is the Register of Copy-
7	rights.
8	"(12) The 'Scrial Copy Management System'
9	means the system for regulating serial copying by
10	digital audio recording devices that is set forth in
11	the technical reference document or in an order of
12	the Secretary of Commerce under section 1022(b),
13	or that conforms to the requirements of section
14	1021(a)(1)(C).
15	"(13) The 'technical reference document' is the
16	document entitled 'Technical Reference Document
17	for Audio Home Recording Act of 1991,' as such
18	document appears in the report of the Committee on
19	the Judiciary to the Senate reporting favorably the
20	bill which upon enactment made the amendment
21	adding this chapter.
22	"(14)(A) The 'transfer price' of a digital audio
22	recording derice on a digital audie recording medium

22 "(14)(A) The 'transfer price' of a digital audio
 23 recording device or a digital audio recording medium
 24 is—

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1	"(i) in the case of an imported product,
2	the actual entered value at United States Cus-
3	toms (exclusive of any freight, insurance, and
4	applicable duty), and
5	"(ii) in the ease of a domestic product, the
6	manufacturer's transfer price (FOB the manu-
7	facturer, and exclusive of any direct sales taxes
8	or excise taxes incurred in connection with the
9	sale).
10	"(B) Where the transferor and transferee are
11	related entities or within a single entity, the transfer
12	price shall not be less than a reasonable arms-length
13	price under the principles of the regulations adopted
14	pursuant to section 482 of the Internal Revenue
15	Code of 1986, or any successor provision to such
16	section 482.
17	$\frac{2}{15}$ A transmission' is any audio or audio-
18	visual transmission, now known or later developed,
19	whether by a broadcast station, cable system,
20	multipoint distribution service, subscription service,
21	direct broadcast satellite, or other form of analog or
22	digital communication.
23	"(16) The "Tribunal' is the Copyright Royalty
24	Tribunal.

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"(17) A 'writer' is the composer or lyricist of
 a particular musical work.

3 <u>''(18)</u> The terms 'analog format', 'copyright
4 status', 'category code', 'generation status', and
5 'source material', mean those terms as they are used
6 in the technical reference document.

7 "§ 1002. Prohibition on certain infringement actions

<u>"(a) Certain Actions Prohibited.</u>

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9 "(1) GENERALLY. No action may be brought 10 under this title, or under section 337 of the Tariff 11 Act of 1930, alleging infringement of copyright 12 based on the manufacture, importation, or dis-13 tribution of a digital audio recording device or a dig-14 ital audio recording medium, or an analog audio re-15 cording device or analog audio recording medium, or 16 the use of such a device or medium for making 17 phonorecords. However, this subsection does not 18 apply with respect to any claim against a person for infringement by virtue of the making of one or more 19 20 copies or phonorecords for direct or indirect com-21 mercial advantage.

22 <u>"(2) EXAMPLE.</u>—For purposes of this section,
23 the copying of a phonorecord by a consumer for pri24 vate, noncommercial use is not for direct or indirect

commercial advantage, and is therefore not action able.

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3 "(b) EFFECT OF THIS SECTION. Nothing in this 4 section shall be construed to create or expand a cause of 5 action for copyright infringement except to the extent such 6 a cause of action otherwise exists under other chapters 7 of this title or under section 337 of the Tariff Act of 1930, 8 or to limit any defenses that may be available to such 9 causes of action.

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 "§ 1003. Effect on other rights and remedies with re

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 spect to private home copying or other

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13 "Except as expressly provided in this chapter with 14 respect to audio recording devices and media, neither the enactment of this chapter nor anything contained in this 15 16 chapter shall be construed to expand, limit, or otherwise affect the rights of any person with respect to private 17 18 home copying of copyrighted works; or to expand, limit, 19 ereate, or otherwise affect any other right or remedy that 20 may be held by or available to any person under chapters 21 1 through 9 of this title.

22 <u>"SUBCHAPTER B--ROYALTY PAYMENTS</u>

23 "§ 1011. Obligation to make royalty payments

24 "(a) PROHIBITION ON IMPORTATION AND MANUFAC25 TURE. No person shall import into and distribute in the

United States, or manufacture and distribute in the Unit ed States, any digital audio recording device or digital
 audio recording medium unless such person—

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4 ⁽⁽¹⁾ records the notice specified by this section 5 and subsequently deposits the statements of account 6 and applicable royalty payments for such device or 7 medium specified by this section and section 1012 of 8 this title, or

9 <u>"(2) complies with the applicable notice, state</u> 10 ment of account, and payment obligations under a 11 negotiated arrangement authorized pursuant to see 12 tion 1016 of this title.

13 ^{••}(b) FILING OF NOTICE.

14 "(1) GENERALLY.—The importer or manufac-15 turer of any digital audio recording device or digital 16 audio recording medium, within a product category or utilizing a technology with respect to which such 17 18 manufacturer or importer has not previously filed a 19 notice under this subscetion, shall file a notice with 20 the Register, no later than 45 days after the commencement of the first distribution in the United 21 States of such device or medium, in such form as 22 23 the Register shall prescribe by regulation.

24 ^{"(2)} CONTENTS.—Such notice shall—

1	"(A) set forth the manufacturer's or im-
2	porter's identity and address,
3	"(B) identify such product category and
4	technology, and
5	"(C) identify any trade or business names,
6	trademarks, or like indicia of origin that the
7	importer or manufacturer uses or intends to use
8	in connection with the importation, manufac-
9	ture, or distribution of such device or medium
10	in the United States.
11	"(c) Filing of Quarterly Statements of Ac-
12	COUNT
13	"(1) GENERALLY Any importer or manufac-
14	turer that distributed during a given quarter any
15	digital audio recording device or digital audio record-
16	ing medium that it manufactured or imported shall
17	file with the Register, in such form as the Register
18	shall prescribe by regulation, a quarterly statement
19	of account specifying, by product category, tech-
20	nology, and model, the number and transfer price of
21	all digital audio recording devices and digital audio
22	recording media that it distributed during such
23	quarter.
24	"(2) TIMING, CERTIFICATION, AND ROYALTY
25	PAYMENTS.—Such statement shall—

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1	${(A)}$ be filed no later than 45 days after
2	the elose of the period covered by the state-
3	ment;
4	"(B) be certified as accurate by an author-
5	ized officer or principal of the importer or man-
6	ufacturer;
7	${(C)}$ be accompanied by the total royalty
8	payment due for such period pursuant to see-
9	tion 1012 of this title.
10	"(3) PERIOD COVERED. The quarterly state-
11	ments of account may be filed on either a calendar
12	or fiscal year basis, at the election of the manufac-
13	turer or importer.
14	"(d) Filing of Annual Statements of Ac-
15	COUNT.
16	"(1) GENERALLY.—Any importer or manufae-
17	turer that distributed during a given calendar or fis-
18	cal ycar (as applicable) any digital audio recording
19	device or digital audio recording medium that it
20	manufactured or imported shall also file with the
21	Register a cumulative annual statement of account,
22	in such form as the Register shall prescribe by regu-
23	lation.
24	"(2) TIMING AND CERTIFICATION.—Such state-

25 ment shall be filed no later than 60 days after the

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close of such calendar or fiscal year, and shall be
 certified as accurate by an authorized officer or
 principal of the importer or manufacturer.

4 "(3) INDEPENDENT **REVIEW** AND CER-5 TIFICATION. --- The annual statement of account shall 6 be reviewed and, pursuant to generally accepted au-7 diting standards, certified by an independent cer-8 tified public accountant selected by the manufac-9 turer or importer as fairly presenting the informa-10 tion contained therein, on a consistent basis and in 11 accordance with the requirements of this chapter.

12 $\frac{...(4)}{...(4)}$ RECONCILIATION ⊖₽ ROVALTY PAY-13 MENT.-The cumulative annual statement of ac-14 count shall be accompanied by any royalty payment 15 due under section 1012 of this title that was not 16 previously paid under subsection (e) of this section. 17 "(c) VERIFICATION.--

18 <u>"(1) GENERALLY.</u>

19 "(A) The Register shall, after consulting
 20 with interested copyright parties and interested
 21 manufacturing parties, prescribe regulations
 22 specifying procedures for the verification of
 23 statements of account filed pursuant to this
 24 section.

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1	"(B) Such regulations shall permit inter-
2	ested copyright parties to select independent
3	certified public accountants to conduct audits in
4	order to verify the accuracy of the information
5	contained in the statements of account filed by
6	manufacturers and importers.
7	"(C) Such regulations shall also
8	"(i) specify the scope of such inde-
9	pendent audits; and
10	"(ii) establish a procedure by which
11	interested copyright parties will coordinate
12	the engagement of such independent eer-
13	tified public accountants, in order to en-
14	sure that no manufacturer or importer is
15	audited more than once per year.
16	"(D) All such independent audits shall be
17	conducted at reasonable times, with reasonable
18	advance notice, and shall be no broader in scope
19	than is reasonably necessary to carry out the
20	purposes of this subsection in accordance with
21	generally accepted auditing standards.
22	"(2) INDEPENDENT CERTIFICATION.—The re-
23	sults of all such independent audits shall be certified
24	as fainly presenting the information contained there

as fairly presenting the information contained therein, on a consistent basis and in accordance with the

requirements of this chapter and generally accepted
 auditing standards, by the certified public account ant responsible for the audit. The certification and
 results shall be filed with the Register.

5 ⁽⁽³⁾ ACCESS TO DOCUMENTS IN EVENT OF DIS-6 PUTE. In the event of a dispute concerning the 7 amount of the royalty payment due from a manufac-8 turer or importer resulting from a verification audit 9 conducted under this section—

10 "(A) any interested manufacturing party 11 audited pursuant to this subsection, and its au-12 thorized representatives, shall be entitled to 13 have access to all documents upon which the 14 audit results under this subsection were based; 15 and

16 "(B) any representative of an interested 17 copyright party that has been approved by the 18 Register under subsection (h)(2) of this section 19 shall be entitled to have access to all documents 20 upon which the audit results under subsection 21 (d) of this section were based, subject to the limitations of subsection (h)(2) of this section. 22 "(f) COSTS OF VERIFICATION .----23

24 <u>"(1)</u> The costs of all verification audits that are
25 conducted pursuant to subsection (c) of this section

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1 shall be borne by interested copyright parties, except
2 that, in the case of a verification audit of a manu3 facturer or importer that leads ultimately to recov4 ery of an annual royalty underpayment of 5 percent
5 or more of the annual payment made, the importer
6 or manufacturer shall provide reimbursement for the
7 reasonable costs of such audit.

8 "(2) Except as may otherwise be agreed by in-9 terested copyright parties, the costs of a verification 10 audit conducted pursuant to subsection (c) of this 11 section shall be borne by the party engaging the cer-12 tified public accountant. Any recovery of royalty un-13 derpayments as a result of the audit shall be used 14 first to provide reimbursement for the reasonable 15 costs of such audit to the extent such costs have not 16 otherwise been reimbursed by the manufacturer or 17 importer pursuant to this subsection. Any remaining 18 recovery shall be deposited with the Register pursu-19 ant to section 1013 of this title, or as may otherwise 20 be provided by a negotiated arrangement authorized 21 under section 1016 of this title, for distribution to 22 interested copyright parties as though such funds 23 were royalty payments made pursuant to this see-24 tion.

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1 "(g) INDEPENDENCE OF ACCOUNTANTS. Each cer-2 tified public accountant used by interested copyright parties or interested manufacturing parties pursuant to this 3 section shall be in good standing and shall not be finan-4 cially dependent upon interested copyright parties or inter-5 ested manufacturing parties; respectively. The Register 6 7 may, upon petition by any interested copyright party or 8 interested manufacturing party, prevent the use of a particular certified public accountant on the ground that such 9 10 accountant does not meet the requirements of this sub-11 section.

12 ^{"(h)} CONFIDENTIALITY.---

13 "(1) GENERALLY.—The quarterly and annual 14 statements of account filed pursuant to subsections 15 (c) and (d) of this section, and information disclosed 16 or generated during verification audits conducted 17 pursuant to subsection (e) of this section, shall be 18 presumed to contain confidential trade secret infor-19 mation within the meaning of section 1905 of title 20 18 of the United States Code. Except as provided in 21 paragraphs (2), (3), and (4) of this subsection, nei-22 ther the Register nor any member, officer, or em-23 ployee of the Copyright Office or the Tribunal, 24 may"(A) publicly disclose audit information furnished under this section or information contained in quarterly or annual statements of account, except that aggregate information that does not disclose, directly or indirectly, company-specific information may be made available to the public;

8 "(B) use such information for any purpose
9 other than to carry out responsibilities under
10 this chapter; or

11 "(C) permit anyone (other than members,
12 officers, and employees of the Copyright Office
13 and the Tribunal who require such information
14 in the performance of duties under this chap15 ter) to examine such information.

"(2) PROCEDURES FOR ACCESS TO BE PRE-16 17 SCRIBED BY REGISTER. -- (A) The Register, after 18 consulting with interested manufacturing parties and 19 interested copyright parties, shall prescribe proce-20 dures for disclosing, in confidence, to representatives 21 of interested copyright parties and representatives of interested manufacturing parties information con-22 23 tained in quarterly and annual statements of ac-24 count and information generated as a result of verification audits. 25

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1 "(B) Such procedures shall provide that only 2 those representatives of interested copyright parties 3 and interested manufacturing parties who have been 4 approved by the Register shall have access to such 5 information, and that all such representatives shall 6 be required to sign a certification limiting the use of 7 the information to-8 "(i) verification functions under this see-9 tion, and 10 "(ii) any enforcement actions that may re-11 sult from such verification procedures. 12 "(3) ACCESS BY AUDITED MANUFACTURER.-13 Any interested manufacturing party that is audited 14 pursuant to subsection (e) of this section, and its 15 authorized representatives, shall be entitled to have 16 access to all documents filed with the Register as a result of such audit. 17 "(4) ACCESS BY CONGRESS. - Nothing in this 18 19 section shall authorize the withholding of informa-20 tion from the Congress.

21 "§1012. Royalty payments

22 "(a) DIGITAL AUDIO RECORDING DEVICES.—

23 <u>"(1)</u> The royalty payment due under section
24 1011 of this title for each digital audio recording de25 vice imported into and distributed in the United

States, or manufactured and distributed in the Unit ed States, shall be 2 percent of the transfer price.
 However, only the first person to manufacture and
 distribute or import and distribute such device shall
 be required to pay the royalty with respect to such
 device.

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7 "(2) With respect to a digital audio recording
8 device first distributed in combination with one or
9 more devices, either as a physically integrated unit
10 or as separate components, the royalty payment
11 shall be calculated as follows:

"(A) If the digital audio recording device 12 13 and such other devices are part of a physically integrated unit, the royalty payment shall be 14 15 based on the transfer price of the unit, but 16 shall be reduced by any royalty payment made 17 on any digital audio recording device included 18 within the unit that was not first distributed in combination with the unit. 19

20 "(B) If the digital audio recording device
21 is not part of a physically integrated unit and
22 substantially similar devices have been distrib23 uted separately at any time during the preced24 ing 4 quarters, the royalty payment shall be

1	based on the average transfer price of such de-
2	vices during those 4 quarters.
3	"(C) If the digital audio recording device is
4	not part of a physically integrated unit and
5	substantially similar devices have not been dis-
6	tributed separately at any time during the pre-
7	ceding 4 quarters, the royalty payment shall be
8	based on a constructed price reflecting the pro-
9	portional value of such device to the com-
10	bination as a whole.
11	${}$ (3) Notwithstanding paragraph (1) or (2) of
12	this subsection, the amount of the royalty payment
13	for each digital audio recording device or physically
14	integrated unit containing a digital audio recording
15	device shall not be less than \$1 nor more than the
-16	royalty maximum. The royalty maximum shall be \$8
17	per device, except that for a physically integrated
18	unit containing more than one digital audio record-
19	ing device, the royalty maximum for such unit shall
20	be \$12. During the 6th year after the effective date
21	of this chapter, and no more than once each year
22	thereafter, any interested copyright party may peti-
23	tion the Tribunal to increase the royalty maximum
24	and, if more than 20 percent of the royalty pay-
25	ments are at the relevant royalty maximum, the Tri-

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1 bunal shall prospectively increase such royalty maxi-2 mum with the goal of having no more than 10 per-3 cent of such payments at the new royalty maximum. 4 "(b) DIGITAL AUDIO RECORDING MEDIA.--The roy-5 alty payment due under section 1011 of this title for each digital audio recording medium imported into and distrib-6 uted in the United States, or manufactured and distrib-7 uted in the United States, shall be 3 percent of the trans-8 9 fer price. However, only the first person to manufacture 10 and distribute or import and distribute such medium shall be required to pay the royalty with respect to such me-11 12 dium.

13 "(c) Returned or Exported Merchandise.—

14 "(1) In calculating the amount of royalty pay-15 ments due under subsections (a) and (b) of this sec-16 tion, manufacturers and importers may deduct the 17 amount of any royalty payments already made on 18 digital audio recording devices or media that arc—

19 "(A) returned to the manufacturer or im20 porter as unsold or defective merchandise; or

21 <u>"(B) exported by the manufacturer or im-</u>
22 porter or a related person.

23 <u>"(2) Any such credit shall be taken during the</u>
 24 period when such devices or media are returned or
 25 exported, and the basis for any such credit shall be

set forth in the statement of account for such period
 filed under section 1011(e) of this title.

3 "(3) Any such credit that is not fully used dur-4 ing such period may be carried forward to sub-5 sequent periods. If any returned or exported mer-6 chandise for which a credit has been taken is sub-7 sequently distributed, a royalty payment shall be 8 made as specified under subscetion (a) or (b) of this 9 section, based on the transfer price applicable to 10 such distribution.

11 "§ 1013. Deposit of royalty payments and deduction of

12 expenses

13 "The Register shall receive all royalty payments deposited under this chapter and, after deducting the rea-14 15 sonable costs incurred by the Copyright Office under this 16 chapter, shall deposit the balance in the Treasury of the United States; in such manner as the Sceretary of the 17 Treasury directs. All funds held by the Secretary of the 18 19 Treasury shall be invested in interest-bearing United States securities for later distribution with interest under 20 21 section 1014, 1015, or 1016 of this title. The Register 22 shall submit to the Copyright Royalty Tribunal, on a quarterly basis, such information as the Tribunal shall require 23 to perform its functions under this chapter. 24

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§ 1014. Entitlement to royalty payments "(a) INTERESTED COPYRIGHT PARTIES .-- The roy-2 alty payments deposited pursuant to section 1013 of this 3 title shall, in accordance with the procedures specified in 4 section 1015 or 1016 of this title, be distributed to any 5 interested copyright party-6 7 "(1) whose musical work or sound recording 8 has been-9 "(A) embodied in phonorecords lawfully made under this title that have been distributed 10 11 to the public, and 12 "(B) distributed to the public in the form 13 of phonorecords or disseminated to the public in 14 transmissions, during the period to which such 15 payments pertain; and 16 $\frac{2}{2}$ who has filed a claim under section 1015 or 1016 of this title. 17 18 "(b) ALLOCATION OF ROYALTY PAYMENTS GROUPS.—The royalty payments shall be divided into two 19 funds as follows: 20

21 "(1) THE SOUND RECORDINGS FUND. 662/3 22 percent of the royalty payments shall be allocated to 23 the Sound Recordings Fund. The American Fed-24 eration of Musicians (or any successor entity) shall receive 25% percent of the royalty payments allocated 25 26 to the Sound Recordings Fund for the benefit of •S 1623 RS

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1 nonfeatured musicians who have performed on sound 2 recordings distributed in the United States. The 3 American Federation of Television and Radio Artists 4 (or any successor entity) shall receive 13/8 percent of 5 the royalty payments allocated to the Sound Record-6 ings Fund for the benefit of nonfeatured vocalists 7 who have performed on sound recordings distributed 8 in the United States. The remaining royalty pay-9 ments in the Sound Recordings Fund shall be dis-10 tributed to elaimants under subsection (a) of this 11 section who are interested copyright parties under 12 section 1001(a)(6)(i) of this title. Such claimants 13 shall allocate such royalty payments, on a per sound 14 recording basis, in the following manner: 40 percent 15 to the recording artist or artists featured on such 16 sound recordings (or the persons conveying rights in 17 the artists' performances in the sound recordings), 18 and 60 percent to the interested copyright parties. "(2) THE MUSICAL WORKS FUND. 19

20 "(A) 331/3 percent of the royalty payments
21 shall be allocated to the Musical Works Fund
22 for distribution to interested copyright parties
23 whose entitlement is based on legal or beneficial
24 ownership or control of a copyright in a musical
25 work.

1	"(B) Notwithstanding any contractual obli-
2	gation to the contrary—
3	"(i) music publishers shall be entitled
4	to 50 percent of the royalty payments allo-
5	eated to the Musical Works Fund, and
6	"(ii) writers shall be entitled to the
7	other 50 percent of the royalty payments
8	allocated to the Musical Works Fund.
9	"(c) Allocation of Royalty Payments Within
10	GROUPS.—If all interested copyright parties within a
11	group specified in subsection (b) of this section do not
12	agree on a voluntary proposal for the distribution of the
13	royalty payments within such group, the Tribunal shall,
14	pursuant to the procedures specified in section 1015(c) of
15	this title, allocate such royalty payments based on the ex-
16	tent to which, during the relevant period—
17	"(1) for the Sound Recordings Fund, each
18	sound recording was distributed to the public in the
19	form of phonorccords; and
20	"(2) for the Musical Works Fund, each musical
21	work was distributed to the public in the form of
22	phonorecords or disseminated to the public in trans-
23	missions.
24	<u>"§ 1015. Procedures for distributing royalty payments</u>
25	"(a) FILING OF CLAIMS AND NEGOTIATIONS.

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1 $\frac{(1)}{(1)}$ During the first 2 months of each calendar 2 year after the calendar year in which this chapter takes effect, every interested copyright party that is 3 entitled to royalty payments under section 1014 of 4 5 this title shall file with the Tribunal a claim for pay-6 ments collected during the preceding year in such 7 form and manner as the Tribunal shall prescribe by 8 regulation.

9 $\frac{2}{2}$ All interested copyright parties within each 10 group specified in section 1014(b) of this title shall 11 negotiate in good faith among themselves in an ef-12 fort to agree to a voluntary proposal for the dis-13 tribution of royalty payments. Notwithstanding any 14 provision of the antitrust laws, for purposes of this 15 section such interested copyright parties may agree 16 among themselves to the proportionate division of 17 royalty payments, may lump their claims together 18 and file them jointly or as a single claim, or may 19 designate a common agent to receive payment on 20 their behalf; except that no agreement under this 21 subsection may vary the division of royalties speci-22 fied in section 1014(b) of this title.

23 "(b) DISTRIBUTION OF PAYMENTS IN THE ABSENCE
24 OF A DISPUTE. Within 30 days after the period estab25 lished for the filing of claims under subsection (a) of this

section, in each year after the year in which this section 1 takes effect, the Tribunal shall determine whether there 2 exists a controversy concerning the distribution of royalty 3 payments under section 1014(e) of this title. If the Tribu-4 nal determines that no such controversy exists, it shall au-5 thorize the distribution of the royalty payments as set 6 7 forth in the agreements regarding the distribution of roy-8 alty payments entered into pursuant to subsection (a) of this section, after deducting its reasonable administrative 9 10 costs under this section.

11 "(c) RESOLUTION OF DISPUTES.—If the Tribunal 12 finds the existence of a controversy, it shall, pursuant to 13 chapter 8 of this title, conduct a proceeding to determine 14 the distribution of royalty payments. During the pendency 15 of such a proceeding, the Tribunal shall withhold from dis-16 tribution an amount sufficient to satisfy all claims with 17 respect to which a controversy exists, but shall, to the ex-18 tent feasible, authorize the distribution of any amounts 19 that are not in controversy.

20 <u>"§1016. Negotiated collection and distribution ar-</u>
21 rangements

22 "(a) Scope of Permissible Negotiated Ar23 RANGEMENTS.—

24 <u>"(1) Notwithstanding sections 1011 through</u>
 25 <u>1015 of this title, interested copyright parties and</u>

interested manufacturing parties may at any time
 negotiate among or between themselves an alter native system for the collection, distribution, or ver ification of royalty payments provided for in this
 chapter.

6 $\frac{2}{2}$ Such a negotiated arrangement may vary 7 the collection, distribution, and verification proce-8 dures and requirements that would otherwise apply, 9 including the time periods for payment and dis-10 tribution of royalties, but shall not alter the royalty 11 rates specified in section 1012(a)(1) or (b) of this 12 title, the division of royalty payments specified in section 1014(b) of this title, or the notice require-13 14 ment of section 1011(b) of this title.

15 "(3) Such a negotiated arrangement may also 16 provide that specified types of disputes that cannot 17 be resolved among the parties shall be resolved by 18 binding arbitration or other agreed upon means of 19 dispute resolution. Notwithstanding any provision of 20 the antitrust laws; for purposes of this section inter-21 ested manufacturing parties and interested copyright 22 parties may agree among themselves as to the collec-23 tion, allocation, distribution, and verification of roy-24 alty payments, and may designate common agents to

negotiate and carry out such activities on their be half.

3 "(b) IMPLEMENTATION OF A NEGOTIATED ARRANGE-4 MENT: (1)(A) No negotiated arrangement shall go into 5 effect under this section until the Tribunal has deter-6 mined, after full opportunity for comment, that the par-7 ticipants in the negotiated arrangement include—

8 "(i) at least two-thirds of all individual inter-9 ested copyright parties that are entitled to receive 10 royalty payments from the Sound Recordings Fund, 11 "(ii) at least two-thirds of all individual inter-12 ested copyright parties that are entitled to receive 13 royalty payments from the Musical Works Fund as

14 music publishers, and

15 <u>''(iii)</u> at least two-thirds of all individual inter-16 ested copyright parties that are entitled to receive 17 royalty payments from the Musical Works Fund as 18 writers.

19 "(B) For purposes of subparagraph (A) of this para-20 graph; the determination as to two-thirds participation 21 shall be based on annual retail sales of phonorecords in 22 which musical works or sound recordings of musical works 23 are embodied. One or more organizations representing any 24 of the types of individual interested copyright parties spec-25 ified in the first sentence of this subsection shall be presumed to represent two-thirds of that type of interested
 copyright party if the membership of, or other participa tion in, such organization or organizations includes two thirds of that type of interested copyright party based on
 annual retail sales of phonorecords in which musical works
 or sound recordings of musical works are embodied.

7 "(2) Notwithstanding the existence of a negotiated
8 arrangement that has gone into effect under this
9 subsection—

10 "(A) any interested manufacturing party that is
11 not a party to such negotiated arrangement may
12 fully satisfy its obligations under this subchapter by
13 complying with the procedures set forth in section
14 1011 of this title; and

15 <u>"(B)</u> the Tribunal shall ensure that alternative 16 distribution procedures are available for any inter-17 ested copyright party that is not a party to such ne-18 gotiated arrangement.

19 "(c) MAINTENANCE OF JURISDICTION BY TRIBU-20 NAL.—Where a negotiated arrangement has gone into ef-21 feet under this section, the Tribunal shall maintain juris-22 diction to hear and address any objections to the arrange-23 ment that may arise while it is in effect, and to ensure 24 the availability of alternative procedures for any interested

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1	manufacturing party or interested copyright party that is
2	not a participant in the negotiated arrangement.
3	<u>"SUBCHAPTER CTHE SERIAL COPY</u>
4	MANAGEMENT SYSTEM
5	<u>"§1021. Incorporation of the serial copy management</u>
6	system
7	"(a) Prohibition on Importation, Manufac-
8	TURE, AND DISTRIBUTION.—
9	''(1) No person shall import, manufacture, or
10	distribute any digital audio recording device or any
11	digital audio interface device that does not conform
12	to the standards and specifications to implement the
13	Serial Copy Management System that are—
14	"(A) set forth in the technical reference
15	document;
16	"(B) set forth in an order by the Secretary
17	of Commerce under section 1022(b) (1), (2), or
18	(3) of this title; or
19	"(C) in the case of a digital audio record-
20	ing device other than a device defined in part
21	H of the technical reference document or in an
22	order issued by the Secretary pursuant to see-
23	tion 1022(b) of this title, established by the
24	manufacturer (or, in the case of a proprietary
25	technology, the proprietor of such technology)

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so as to achieve the same functional characteristics with respect to regulation of serial copying as, and to be compatible with the prevailing method for implementation of, the Serial Copy Management System set forth in the technical reference document or in any order of the Secretary issued under section 1022 of this title.

8 $\frac{2}{2}$ If the Secretary of Commerce approves 9 specifications under standards and section 10 1022(b)(4) of this title, then no person shall import, 11 manufacture, or distribute any digital audio record-12 ing device or any digital audio interface device that 13 does not conform to such standards and specifica-14 tions.

15 "(b) PROHIBITION ON CIRCUMVENTION OF THE SE-RIAL COPY MANAGEMENT SYSTEM. No person shall im-16 port, manufacture, or distribute any device, or offer or 17 perform any service, the primary purpose or effect of 18 19 which is to avoid, bypass, remove, deactivate, or otherwise 20 circumvent any program or circuit which implements, in whole or in part, the Serial Copy Management System in 21 22 a digital audio recording device or a digital audio interface 23 device.

24 "(c) ENCODING OF INFORMATION ON PHONOREC-25 ORDS.— (1) No person shall encode a phonorecord of a

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sound recording with inaccurate information relating to
 the category code, copyright status; or generation status
 of the source material so as improperly to affect the oper ation of the Serial Copy Management System.

5 "(2) Nothing in this subchapter requires any person 6 engaged in the importation, manufacture, or assembly of 7 phonorecords to encode any such phonorecord with respect 8 to its copyright status.

9 "(d) INFORMATION ACCOMPANYING TRANSMISSIONS 10 IN DIGITAL FORMAT .-- Any person who transmits or oth-11 erwise communicates to the public any sound recording 12 in digital format is not required under this subchapter to transmit or otherwise communicate the information relat-13 ing to the copyright status of the sound recording. How-14 ever, any such person who does transmit or otherwise com-15 municate such copyright status information shall transmit 16 17 or communicate such information accurately.

18 "§ 1022. Implementing the serial copy management
 19 system

20 "(a) PUBLICATION OF TECHNICAL REFERENCE DOC21 UMENT.- Within 10 days after the date of the enactment
22 of this chapter, the Secretary of Commerce shall cause the
23 technical reference document to be published in the Fed24 eral Register.

"(b) ORDERS OF SECRETARY OF COMMERCE.--The 1 Secretary of Commerce, upon petition by an interested 2 manufacturing party or an interested copyright party, and 3 4 after consultation with the Register, may, if the Secretary determines that to do so is in accordance with the pur-5 poses of this chapter, issue an order to implement the Se-6 rial Copy Management System set forth in the technical 7 8 reference document as follows:

9 $\frac{(1)}{(1)}$ FUNCTIONALLY EQUIVALENT ALTER-10 NATIVES.—The Secretary may issue an order for the 11 purpose of permitting in commerce devices that do 12 not conform to all of the standards and specifica-13 tions set forth in the technical reference document, 14 if the Secretary determines that such devices possess 15 the same functional characteristics with respect to 16 regulation of serial copying as, and are compatible 17 with the prevailing method for implementation of, 18 the Serial Copy Management System set forth in the 19 technical reference document.

20 <u>"(2)</u> REVISED GENERAL STANDARDS. The
 21 Sceretary may issue an order for the purpose of per 22 mitting in commerce devices that do not conform to
 23 all of the standards and specifications set forth in
 24 the technical reference document, if the Secretary
 25 determines that—

1 "(A) the standards and specifications re-2 lating generally to digital audio recording de-3 vices and digital audio interface devices have been or are being revised or otherwise amended 4 5 or modified such that the standards and speci-6 fications set forth in the technical reference 7 document are not or would no longer be appli-8 eable or appropriate; and 9 "(B) such devices conform to such new 10 standards and specifications and possess the 11 same functional characteristics with respect to 12 regulation of serial copying as the Serial Copy 13 Management System set forth in the technical 14 reference document. 15 "(3) STANDARDS FOR NEW DEVICES.—The Sce-16 retary may issue an order for the purpose of-"(A) establishing whether the standards 17 18 and specifications established by a manufac-19 turer or proprietor for digital audio recording 20 devices other than devices defined in part H of 21 the technical reference document or a prior order of the Secretary under paragraph (1) or 22 23 (2) of this subsection comply with the require-24 of subparagraph (C) of ments section 25 $\frac{1021(a)(1)}{1021(a)(1)}$ of this title; or

1 "(B) establishing alternative standards or 2 specifications in order to ensure compliance 3 with such requirements. 4 "(4) MATERIAL INPUT TO DIGITAL DEVICE 5 THROUGH ANALOG CONVERTER.-6 "(A) GENERALLY. - Except as provided in 7 subparagraphs (B) through (D), the Secretary, 8 after publication of notice in the Federal Reg-9 ister and reasonable opportunity for public com-10 ment, may issue an order for the purpose of ap-11 proving standards and specifications for a tech-12 nical method implementing in a digital audio 13 recording device the same functional character-14 istics as the Serial Copy Management System 15 so as to regulate the serial copying of source 16 material input through an analog converter in 17 a manner equivalent to source material input in 18 the digital format.

19"(B) COST LIMITATION.—The order may20not impose a total cost burden on manufactur-21ers of digital audio recording devices, for imple-22menting the Serial Copy Management System23and the technical method prescribed in such24order, in excess of 125 percent of the cost of

1	implementing the Serial Copy Management Sys-
2	tem before the issuance of such order.
3	"(C) CONSIDERATION OF OTHER OBJEC-
4	TIONS.—The Sceretary shall consider other rea-
5	soned objections from any interested manufac-
6	turing party or interested copyright party.
7	"(D) LIMITATION TO DIGITAL AUDIO DE-
8	VICES.—The order shall not affect the record-
9	ing of any source material on analog recording
10	equipment and the order shall not impose any
11	restrictions or requirements that must be imple-
12	mented in any device other than a digital audio
13	recording device or digital audio interface de-
14	vice.
15	"SUBCHAPTER D_REMEDIES

16 "§ 1031. Civil remedies

17 "(a) CIVIL ACTIONS.—Any interested copyright party
18 or interested manufacturing party that is or would be in19 jured by a violation of section 1011 or 1021 of this title,
20 or the Attorney General of the United States, may bring
21 a civil action in an appropriate United States district court
22 against any person for such violation.

23 "(b) POWERS OF THE COURT.—In an action brought
24 under subsection (a) of this section, the court—

"(1) except as provided in subsection (h) of this
 section, may grant temporary and permanent injunc tions on such terms as it deems reasonable to pre vent or restrain such violation;

5 "(2) in the case of a violation of section 1011
6 (a) through (d) or 1021 of this title, shall award
7 damages under subsection (d) of this section;

8 ⁽⁽³⁾ in its discretion may allow the recovery of
9 full costs by or against any party other than the
10 United States or an officer thereof;

11 <u>"(4) in its discretion may award a reasonable</u> 12 attorney's fee to the prevailing party as part of the 13 costs awarded under paragraph (3) if the court finds 14 that the nonprevailing party has not proceeded in 15 good faith; and

16 <u>"(5) may grant such other equitable relief as it</u>
17 <u>deems reasonable.</u>

18 ROYALTY $\frac{(c)}{RECOVERY}$ OVERDUE PAY- ΘF 19 MENTS.—In any case in which the court finds that a violation of section 1011 of this title involving nonpayment 20 or underpayment of royalty payments has occurred, the 21 22 violator shall be directed to pay; in addition to damages 23 awarded under subsection (d) of this section, any such 24 royalties due, plus interest calculated as provided under 25 section 1961 of title 28, United States Code.

1 "(d) AWARD OF DAMAGES.—

"(1) SECTION 1011.---

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"(A) DEVICE. In the case of a violation of section 1011(a) through (d) of this title involving a digital audio recording device; the court shall award statutory damages in an amount between a nominal level and \$100 per device; as the court considers just.

9 "(B) MEDIUM.—In the case of a violation 10 of section 1011(a) through (d) of this title in-11 volving a digital audio recording medium, the 12 court shall award statutory damages in an 13 amount between a nominal level and \$4 per me-14 dium, as the court considers just.

15 "(2) SECTION 1021.—In any case in which the 16 court finds that a violation of section 1021 of this 17 title has occurred, the court shall award damages 18 ealculated, at the election of the complaining party 19 at any time before final judgment is rendered, pur-20 suant to subparagraph (A) or (B) of this paragraph, 21 but in no event shall the judgment (excluding any 22 award of actual damages to an interested manufac-23 turing party) exceed a total of \$1,000,000:

24 "(A) ACTUAL DAMAGES.—A complaining
 25 party may recover its actual damages suffered

1 as a result of the violation and any profits of 2 the violator that are attributable to the vio-3 lation that are not taken into account in com-4 puting the actual damages. In determining the 5 violator's profits, the complaining party is required to prove only the violator's gross reve-6 7 nue, and the violator is required to prove its de-8 ductible expenses and the elements of profit at-9 tributable to factors other than the violation. 10 "(B) STATUTORY DAMAGES.-11 "(i) DEVICE.—A complaining party 12 may recover an award of statutory dam-13 ages for each violation of section 1021(a) 14 or (b) of this title in the sum of not less 15 than \$1,000 nor more than \$10,000 per 16 device involved in such violation or per de-17 vice on which a service prohibited by see-18 tion 1021(b) of this title has been per-19 formed; as the court considers just. 20 "(ii) PHONORECORD.---A complaining 21 party may recover an award of statutory 22 damages for each violation of section 23 1021(e) of this title in the sum of not less 24 than \$10 nor more than \$100 per phono-

1	record involved in such violation, as the
2	court considers just.
3	"(iii) TRANSMISSION.—A complaining
4	party may recover an award of damages
5	for each transmission or communication
6	that violates section 1021(d) of this title in
7	the sum of not less than \$10,000 nor more
8	than \$100,000, as the court considers just.
9	"(3) WILLFUL VIOLATIONS
10	"(A) In any case in which the court finds
11	that a violation of section 1011(a) through (d)
12	of this title was committed willfully and for pur-
13	poses of direct or indirect commercial advan-
14	tage, the court shall increase statutory
15	damages -
16	"(i) for a violation involving a digital
17	audio recording device, to a sum of not less
18	than \$100 nor more than \$500 per device;
19	and
20	"(ii) for a violation involving a digital
21	audio recording medium, to a sum of not
22	less than \$4 nor more than \$15 per me-
23	dium, as the court considers just.
24	"(B) In any case in which the court finds
25	that a violation of section 1021 of this title was

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committed willfully and for purposes of direct or indirect commercial advantage, the court in its discretion may increase the award of damages by an additional amount of not more than \$5,000,000; as the court considers just.

6 <u>"(4)</u> INNOCENT VIOLATIONS OF SECTION 7 1021.—The court in its discretion may reduce the 8 total award of damages against a person violating 9 section 1021 of this title to a sum of not less than 10 \$250 in any case in which the court finds that—

11 "(A) the violator was not aware and had
 12 no reason to believe that its acts constituted a
 13 violation of section 1021 of this title, or

14. "(B) in the case of a violation of section 15 1021(a) of this title involving a digital audio re-16 cording device, the violator believed in good faith that the device complied with section 17^{-1} 18 1021(a)(1)(C) of this title, except that this sub-19 paragraph shall not apply to any damages 20awarded under subsection (d)(2)(A) of this sec-21 tion.

22 ^{···}(e) MULTIPLE ACTIONS.

23 <u>"(1) GENERALLY.--No more than one action</u>
24 shall be brought against any party and no more than

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one award of statutory damages under subsection
 (d) of this section shall be permitted—

"(A) for any violations of section 1011 of this title involving the same digital audio recording device or digital audio recording medium; or

7 "(B) for any violations of section 1021 of 8 this title involving digital audio recording de-9 vices or digital audio recording media of the 10 same model, except that this subparagraph 11 shall not bar an action or an award of damages 12 with respect to digital audio recording devices or digital audio recording media that are im-13 14 ported, manufactured, or distributed subsequent 15 to a final judgment in a prior action.

16 "(2) NOTICE AND INTERVENTION .--- Any com-17 plaining party who brings an action under this seetion shall serve a copy of the complaint upon the 18 Register within 10 days after the complaining par-19 20 ty's service of a summons upon a defendant. The 21 Register shall cause a notice of such action to be published in the Federal Register within 10 days 22 23 after receipt of such complaint. The court shall permit any other interested copyright party or inter-24 25 ested manufacturing party entitled to bring the ac-

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1 tion under section 1031(a) of this title who moves 2 to intervene within 30 days after the publication of 3 such notice to intervene in the action. 4 "(3) AWARD .----5 "(A) GENERALLY.—Except as provided in 6 subparagraph (B), the court may award recov-7 ery of actual damages for a violation of section 1021 of this title pursuant to subsection 8 9 (d)(2)(A) of this section to each complaining 10 party in an action who elects to recover actual 11 damages. 12 "(B) LIMITATIONS.---"(i) If more than one complaining 13 14 party elects to recover actual damages pur-15 suant to subsection (d)(2)(A) of this sec-16 tion, only a single award of the violator's 17 profits shall be made, which shall be allo-18 eated as the court considers just. 19 "(ii) If any complaining interested 20 copyright party or parties elect to recover 21 statutory damages pursuant to subsection 22 (d)(2) of this section in an action in which 23 one or more other complaining interested 24 copyright parties have elected to recover 25 actual damages, the single award of statu1tory damages permitted pursuant to para-2graph (1) of this subsection shall be re-3duced by the total amount of actual dam-4ages awarded to interested copyright par-5ties pursuant to subsection (d)(2)(A) of6this section.

7 "(f) PAYMENT OF OVERDUE ROYALTIES AND DAM-8 AGES .-- The court may allocate any award of damages 9 under subsection (d) of this section between or among 10 complaining parties as it considers just. Any award of 11 damages that is allocated to an interested copyright party and any award of overdue royalties and interest under 12 subsection (c) of this section shall be deposited with the 13 Register pursuant to section 1013 of this title, or as may 14 otherwise be provided pursuant to a negotiated arrange-15 16 ment authorized under section 1016 of this title, for distribution to interested copyright parties as though such 17 funds were royalty payments made pursuant to section 18 1011 of this title. 19

20 ^{((g)} IMPOUNDING OF ARTICLES.—At any time while 21 an action under this section is pending, the court may 22 order the impounding, on such terms as it deems reason-23 able, of any digital audio recording device, digital audio 24 interface device, phonorecord, or device specified in section 25 1021(b) of this title that is in the custody or control of

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the alleged violator and that the court has reasonable
 eause to believe does not comply with, or was involved in
 a violation of, section 1021 of this title.

"(h) LIMITATIONS REGARDING PROFESSIONAL MOD-4 ELS AND OTHER EXEMPT DEVICES.—Unless a court finds 5 that the determination by a manufacturer or importer that 6 a device fits within the exemption of subparagraph (A) 7 or (B) of section 1001(3) of this title was without a rea-8 sonable basis or not in good faith, the court shall not grant 9 a temporary or preliminary injunction against the dis-10 tribution of such device by the manufacturer or importer. 11 12 "(i) REMEDIAL MODIFICATION AND DESTRUCTION OF ARTICLES.—As part of a final judgment or decree 13 finding a violation of section 1021 of this title, the court 14 shall order the remedial modification, if possible, or the 15 destruction of any digital audio recording device, digital 16 audio interface device, phonorecord, or device specified in 17 section 1021(b) of this title that-18

19 <u>"(1) does not comply with, or was involved in</u>
20 a violation of, section 1021 of this title, and

21 ⁽⁽²⁾ is in the custody or control of the violator
22 or has been impounded under subsection (g) of this
23 section.

24 "(j) DEFINITIONS.—For purposes of this section—

1 "(1) the term 'complaining party' means an in-2 terested copyright party, interested manufacturing 3 party, or the Attorney General of the United States 4 when one of these parties has initiated or intervened 5 as a plaintiff in an action brought under this see-6 tion; and

7 <u>"(2) the term 'device' does not include a phono-</u>
8 record.

9 "§ 1032. Binding arbitration

10 ^{((a)} DISPUTES TO BE ARBITRATED. Any dispute 11 between an interested manufacturing party and an inter-12 ested copyright party shall be resolved through binding ar-13 bitration, in accordance with the provisions of this section, 14 if—

"(1) the parties mutually agree; or

16 "(2) before the date of first distribution in the 17 United States of the product which is the subject of 18 the dispute, an interested manufacturing party or an 19 interested copyright party requests arbitration con-20cerning whether such product is or is not a digital 21 audio recording device, a digital audio recording me-22 dium, or a digital audio interface device, or concern-23 ing the basis on which royalty payments are to be 24 made with respect to such product.

25 ^{••}(b) ARBITRAL PROCEDURES.

1 "(1) REGULATIONS FOR COORDINATION OF AR-2 BITRATION. The Register shall, after consulting 3 with interested copyright parties, prescribe regula-4 tions establishing a procedure by which interested 5 copyright parties will coordinate decisions and representation concerning the arbitration of disputes. 6 7 No interested copyright party shall have the author-8 ity to request, agree to, or (except as an intervenor 9 pursuant to subsection (c) of this section) enter into, 10 binding arbitration unless that party shall have been 11 authorized to do so pursuant to the regulations pre-12 scribed by the Register.

13 "(2) PANEL.—Except as otherwise agreed by 14 the parties to a dispute that is to be submitted to 15 binding arbitration under subsection (a) of this sec-16 tion, the dispute shall be heard by a panel of three 17 arbitrators, with one arbitrator selected by each of 18 the two sides to the dispute and the third arbitrator 19 selected by mutual agreement of the first two arbi-20 trators chosen.

21 <u>"(3)</u> DECISION.—The arbitral panel shall
22 render its final decision concerning the dispute, in a
23 written opinion explaining its reasoning, within 120
24 days after the date on which the selection of arbitra25 tors has been concluded. The Register shall cause to

be published in the Federal Register the written
 opinion of the arbitral panel within 10 days after re ceipt thereof.

4 "(4) TITLE 9 PROVISIONS TO GOVERN. Except 5 to the extent inconsistent with this section, any arbi-6 tration proceeding under this section shall be con-7 ducted in the same manner, subject to the same lim-8 itations, earried out with the same powers (including 9 the power to summon witnesses), and enforced in 10 the courts of the United States as an arbitration 11 proceeding under title 9; United States Code.

12 "(5) PRECEDENTS.—In rendering a final deci-13 sion, the arbitral panel shall take into account any 14 final decisions rendered in prior proceedings under 15 . this section that address identical or similar issues; 16 and failure of the arbitral panel to take account of 17 such prior decisions may be considered imperfect 18 execution of arbitral powers under section 10(a)(4)19 of title 9, United States Code.

20 "(c) NOTICE AND RIGHT TO INTERVENE. Any in-21 terested copyright party or interested manufacturing 22 party that requests an arbitral proceeding under this sec-23 tion shall provide the Register with notice concerning the 24 parties to the dispute and the nature of the dispute within 25 10 days after formally requesting arbitration under subsection (a) of this section. The Register shall cause a sum mary of such notice to be published in the Federal Reg ister within 10 days after receipt of such notice. The arbi tral panel shall permit any other interested copyright
 party or interested manufacturing party who moves to in tervene within 20 days after such publication to intervene
 in the action.

8 "(d) AUTHORITY OF ARBITRAL PANEL TO ORDER
9 RELIEF.—

10 <u>"(1)</u> TO PROTECT PROPRIETARY INFORMA-11 TION.— The arbitral panel shall issue such orders as 12 are appropriate to protect the proprietary technology 13 and information of parties to the proceeding, includ-14 ing provision for injunctive relief in the event of a 15 violation of such order.

"(2) TO TERMINATE PROCEEDING.-The arbi-16 17 tral panel shall terminate any proceeding that it has 18 good eause to believe has been commenced in bad 19 faith by a competitor in order to gain access to pro-20 prietary information. The panel shall also terminate 21 any proceeding that it believes has been commenced 22 before the technology or product at issue has been 23 sufficiently developed or defined to permit an in-24 formed decision concerning the applicability of this 25 chapter to such technology or product.

1 "(3) To order relief. In any case in which 2 the arbitral panel finds, with respect to devices or 3 media that were the subject of the dispute, that roy-4 alty payments have been or will be due under section 5 1011 of this title through the date of the arbitral de-6 eision, the panel shall order the deposit of such roy-7 alty payments pursuant to section 1013 of this title; 8 plus interest calculated as provided under section 9 1961 of title 28, United States Code. The arbitral 10 panel shall not award monetary or injunctive relief, as provided in section 1031 of this title or otherwise, 11 12 except as is expressly provided in this subsection.

13 "(e) EFFECT OF ARBITRATION PROCEEDING ON 14 CIVIL ACTIONS AND REMEDIES.—Notwithstanding any 15 provision of section 1031 of this title, no civil action may be brought or relief granted under section 1031 of this 16 title against any party to an ongoing or completed arbitra-17 tion proceeding under this section, with respect to devices 18 or media that are the subject of such an arbitration pro-19 ecceding. However, this subsection does not bar-20

21 ⁽⁽¹⁾ an action for injunctive relief at any time 22 based on a violation of section 1021 of this title; or 23 ⁽⁽²⁾ an action or any relief with respect to 24 those devices or media distributed by their importer 25 or manufacturer following the conclusion of such ar-

1 bitration proceeding, or, if so stipulated by the par-2 tics, prior to the commencement of such proceeding. 3. "(f) ARBITRAL COSTS.—Except as otherwise agreed by the parties to a dispute, the costs of an arbitral pro-4 ecceding under this section shall be divided among the par-5 ties in such fashion as is considered just by the arbitral 6 panel at the conclusion of the proceeding. Each party to 7 the dispute shall bear its own attorney fees unless the ar-8 9 bitral panel determines that a nonprevailing party has not 10 proceeded in good faith and that, as a matter of discretion, it is appropriate to award reasonable attorney's fees to 11 12 the prevailing party.". SEC. 3. TECHNICAL AMENDMENTS. 13 14 (a) FUNCTIONS OF REGISTER.—Chapter 8 of title 17, United States Code is amended-15 16 (1) in section 801(b)— (A) by striking "and" at the end of para-17 18 graph (2); 19 (B) by striking the period at the end of 20 paragraph (3) and inserting "; and"; and 21 (C) by adding the following new paragraph 22 at the end: "(4) to distribute royalty payments deposited 23 with the Register of Copyrights under section 1014, 24 25 to determine, in cases where controversy exists, the

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1 distribution of such payments, and to carry out its 2 other responsibilities under chapter 10"; and 3 (2) in section 804(d) -4 inserting "or (4)" (\mathbf{A}) by after 5 "801(b)(3)"; and (B) by striking "or 119" and inserting 6 7 "119, 1015, or 1016". 8 (b) DEFINITIONS.—Section 101 of title 17, United States Code; is amended by striking "As used" and insert-9 ing "Except as otherwise provided in this title, as used". 10 11 (c) MASK WORKS.—Section 912 of title 17, United 12 States Code, is amended— 13 (1) in subsection (a) by inserting "or 10" after 14 ""; and 15 (2) in subsection (b) by inserting "or 10" after 16 17 SEC. 4. EFFECTIVE DATE. 18 This Act, and the amendments made by this Act, shall take effect on the date of the enactment of this Act 19 20 or January 1, 1992, whichever date is later. 21 SECTION 1. SHORT TITLE. 22 This Act may be cited as the "Audio Home Recording" 23 Act of 1991".

SEC. 2. IMPORTATION, MANUFACTURE, AND DISTRIBUTION OF DIGITAL AUDIO RECORDING DEVICES AND MEDIA. Title 17, United States Code, is amended by adding at the end the following:

6 "CHAPTER 10—DIGITAL AUDIO RECORDING

7 DEVICES AND MEDIA

"SUBCHAPTER A—DEFINITIONS, PROHIBITION OF CERTAIN INFRINGEMENT ACTIONS, AND RULES OF CONSTRUCTION

"Sec.

"1001. Definitions.

"1002. Prohibition on certain infringement actions.

"1003. Effect on other rights and remedies with respect to private home copying or otherwise.

"SUBCHAPTER B-ROYALTY PAYMENTS

- "1011. Obligation to make royalty payments.
- "1012. Royalty payments.
- "1013. Deposit of royalty payments and deduction of expenses.
- "1014. Entitlement to royalty payments.
- "1015. Procedures for distributing royalty payments.
- "1016. Negotiated collection and distribution arrangements.

"SUBCHAPTER C-THE SERIAL COPY MANAGEMENT SYSTEM

"1021. Incorporation of the serial copy management system. "1022. Implementing the serial copy management system.

"SUBCHAPTER D—REMEDIES

"1031. Civil remedies. "1032. Binding arbitration.

8 "SUBCHAPTER A—DEFINITIONS, PROHIBITION

- 9 OF CERTAIN INFRINGEMENT ACTIONS, AND
- 10 RULES OF CONSTRUCTION

11 "§1001. Definitions

- 12 "As used in this chapter, the following terms and their
- 13 variant forms mean the following:

1	"(1) An 'audiogram' is a material object (i) in
2	which are fixed, by any method now known or later
3	developed, only sounds (and not, for example, a mo-
4	tion picture or other audiovisual work even though it
5	may be accompanied by sounds), and material, state-
6	ments or instructions incidental to those fixed sounds,
7	if any, and (ii) from which the sounds and material
8	can be perceived, reproduced, or otherwise commu-
9	nicated, either directly or with the aid of a machine
10	or device.

11 "(2) A 'digital audio copied recording' is a re-12 production in a digital recording format of an audio-13 gram, whether that reproduction is made directly 14 from another audiogram or indirectly from a trans-15 mission.

16 "(3) A 'digital audio interface device' is any ma-17 chine or device, now known or later developed, wheth-18 er or not included with or as part of some other machine or device, that supplies a digital audio signal 19 20 through a nonprofessional interface, as the term 'non-21 professional interface' is used in the Digital Audio Interface Standard in part I of the technical reference 22 23 document or as otherwise defined by the Secretary of 24 Commerce under section 1022(b).

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1	$``(4) \ A \ `digital \ audio \ recording \ device' \ is \ any$
2	machine or device, now known or later developed, of
3	a type commonly distributed to individuals for use by
4	individuals, whether or not included with or as part
5	of some other machine or device, the recording func-
6	tion of which is designed or marketed for the primary
7	purpose of, and that is capable of, making a digital
8	audio copied recording for private use, except for-
9	"(A) professional model products and
10	"(B) dictation machines, answering ma-
11	chines, and other audio recording equipment that
12	is designed and marketed primarily for the cre-
13	ation of sound recordings resulting from the fixa-
14	tion of nonmusical sounds.
,15	"(5)(A) A 'digital audio recording medium' is
16	any material object in which sounds may be fixed,
17	now known or later developed, in a form commonly
18	distributed for ultimate sale to individuals for use by
19	individuals (such as magnetic digital audio tape cas-
20	settes, optical discs, and magneto-optical discs), that
21	is primarily marketed or most commonly used by
22	consumers for the purpose of making digital audio
23	copied recordings by use of a digital audio recording
24	device.

"(B) Such term does not include any material
 object—

3 "(i) that embodies a sound recording at the
4 time it is first distributed by the importer or
5 manufacturer, unless the sound recording has
6 been so embodied in order to evade the obliga7 tions of section 1011 of this title; or

8 "(ii) that is primarily marketed and most 9 commonly used by consumers either for the pur-10 pose of making copies of motion pictures or other 11 audiovisual works or for the purpose of making 12 copies of nonmusical library works, including, 13 without limitation, computer programs or data 14 bases.

15 "(6) 'Distribute' means to sell, resell, lease, or as16 sign a product to consumers in the United States, or
17 to sell, resell, lease, or assign a product in the United
18 States for ultimate transfer to consumers in the Unit19 ed States.

"(7) An 'interested copyright party' is—

21 "(A) the owner of the exclusive right under
22 section 106(1) of this title to reproduce a sound
23 recording of a musical work that has been em24 bodied in an audiogram lawfully made under
25 this title that has been distributed to the public;

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1	``(B) the legal or beneficial owner of, or the
2	person that controls, the right to reproduce in an
3	audiogram a musical work that has been em-
4	bodied in an audiogram lawfully made under
5	this title that has been distributed to the public;
6	or
7	"(C) any association or other
8	organization—
9	"(i) representing persons specified in
10	subparagraph (A) or (B), or
11	"(ii) engaged in licensing rights in
12	musical works to music users on behalf of
13	writers and publishers.
14	"(8) An 'interested manufacturing party' is any
15	person that imports or manufacturers any digital
16	audio recording device or digital audio recording me-
17	dium in the United States, or any association of such
18	persons.
19	"(9) 'Manufacture' includes the production or as-
20	sembly of a product in the United States.
21	"(10) A 'music publisher' is a person that is au-
22	thorized to license the reproduction of a particular
23	musical work in a sound recording.
24	"(11)(A) A 'professional model product' is an
25	audio recording device—

"(i) that is capable of sending a digital
audio interface signal in which the channel status block flag is set as a 'professional' interface,
in accordance with the standards and specifications set forth in the technical reference document or established under an order issued by the
Secretary of Commerce under section 1022(b);

8 "(ii) that is clearly, prominently, and per-9 manently marked with the letter 'P' or the word 10 'professional' on the outside of its packaging, 11 and in all advertising, promotional, and descrip-12 tive literature, with respect to the device, that is 13 available or provided to persons other than the 14 manufacturer or importer, its employees, or its 15 agents; and

"(iii) that is designed, manufactured, marketed, and intended for use by recording professionals in the ordinary course of a lawful business.

20 "(B) In determining whether an audio re21 cording device meets the requirements of sub22 paragraph (A)(iii), factors to be considered shall
23 include—

1.	"(i) whether it has features used by record-
2	ing professionals in the course of a lawful busi-
3	ness, including features such as—
4	"(I) a data collection and reporting
5	system of error codes during recording and
6	playback;
7	"(II) a record and reproduce format
8	providing 'read after write' and 'read after
9	read';
10	"(III) a time code reader and genera-
11	tor conforming to the standards set by the
12	Society of Motion Picture and Television
13	Engineers for such readers and generators;
14	and
15	"(IV) a professional input/output
16	interface, both digital and analog, conform-
17	ing to standards set by audio engineering
18	organizations for connectors, signaling for-
19	mats, levels, and impedances;
20	"(ii) the nature of the promotional mate-
21	rials used to market the audio recording device;
22	"(iii) the media used for the dissemination
23	of the promotional materials, including the in-
24	tended audience;

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1	"(iv) the distribution channels and retail
2	outlets through which the device is disseminated;
3	"(v) the manufacturer's or importer's price
4	for the device as compared to the manufacturer's
5	or importer's price for digital audio recording
6	devices implementing the Serial Copy Manage-
7	ment System;
8	"(vi) the relative quantity of the device
9	manufactured or imported as compared to the
10	size of the manufacturer's or importer's market
11	for professional model products;
12	"(vii) the occupations of the purchasers of
13	the device; and
14	"(viii) the uses to which the device is put.
15	"(12) The 'Register' is the Register of Copy-
16	rights.
17	"(13) The 'Serial Copy Management System'
18	means the system for regulating serial copying by
19	digital audio recording devices that is set forth in the
20	technical reference document or in an order of the
21	Secretary of Commerce under section 1022(b), or that
22	conforms to the requirements of section $1021(a)(1)(C)$.
23	"(14) The 'technical reference document' is the
24	document entitled 'Technical Reference Document for

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1	Audio Home Recording Act of 1991' in section 5 of
2	this Act.
3	"(15)(A) The 'transfer price' of a digital audio
4	recording device or a digital audio recording medium
5	is—
6	"(i) in the case of an imported product, the
7	actual entered value at United States Customs
8	(exclusive of any freight, insurance, and applica-
9	ble duty), and
10	"(ii) in the case of a domestic product, the
11	manufacturer's transfer price (FOB the manu-
12	facturer, and exclusive of any direct sales taxes
13	or excise taxes incurred in connection with the
14	sale).
15	"(B) Where the transferor and transferee are re-
16	lated entities or within a single entity, the transfer
17	price shall not be less than a reasonable arms-length
18	price under the principles of the regulations adopted
19	pursuant to section 482 of the Internal Revenue Code
20	of 1986, or any successor provision to such section
21	482.
22	"(16) A 'transmission' is any audio or audio-
23	visual transmission, now known or later developed,
24	whether by a broadcast station, cable system,
25	multipoint distribution service, subscription service,

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1	direct broadcast satellite, or other form of analog or
2	digital communication.
3	"(17) The 'Tribunal' is the Copyright Royalty
4	Tribunal.
5	"(18) A 'writer' is the composer or lyricist of a
6	particular musical work.
7	"(19) The terms 'analog format', 'copyright sta-
8	tus', 'category code', 'generation status', and 'source
9	material', mean those terms as they are used in the
10	technical reference document.
11	"§1002. Prohibition on certain infringement actions
12	"(a) CERTAIN ACTIONS PROHIBITED.—
13	"(1) GENERALLY.—No action may be brought
14	under this title, or under section 337 of the Tariff Act
15	of 1930, alleging infringement of copyright based on
16	the manufacture, importation, or distribution of a
17	digital audio recording device or a digital audio re-
18	cording medium, or an analog audio recording device
19	or analog audio recording medium, or the use of such
20	a device or medium for making audiograms. How-
21	ever, this subsection does not apply with respect to
22	any claim against a person for infringement by vir-
23	tue of the making of one or more audiograms, or other
24	material objects in which works are fixed, for direct
25	or indirect commercial advantage.

"(2) EXAMPLE.—For purposes of this section, the
 copying of an audiogram by a consumer for private,
 noncommercial use is not for direct or indirect com mercial advantage, and is therefore not actionable.

5 "(b) EFFECT OF THIS SECTION.—Nothing in this section shall be construed to create or expand a cause of action 6 7 for copyright infringement except to the extent such a cause of action otherwise exists under other chapters of this title 8 or under section 337 of the Tariff Act of 1930. or to limit 9 any defenses that may be available to such causes of action. 10 "§1003. Effect on other rights and remedies with re-11 12 spect to private home copying or otherwise

13 "Except as expressly provided in this chapter with respect to audio recording devices and media, neither the en-14 actment of this chapter nor anything contained in this 15 16 chapter shall be construed to expand, limit, or otherwise 17 affect the rights of any person with respect to private home copying of copyrighted works, or to expand, limit, create, 18 or otherwise affect any other right or remedy that may be 19 20 held by or available to any person under chapters 1 through 21 9 of this title.

22 "SUBCHAPTER B—ROYALTY PAYMENTS
23 "\$1011. Obligation to make royalty payments

24 "(a) PROHIBITION ON IMPORTATION AND MANUFAC25 TURE.—No person shall import into and distribute in the

United States, or manufacture and distribute in the United
 States, any digital audio recording device or digital audio
 recording medium unless such person—

4 "(1) records the notice specified by this section
5 and subsequently deposits the statements of account
6 and applicable royalty payments for such device or
7 medium specified by this section and section 1012 of
8 this title, or

9 "(2) complies with the applicable notice, state-10 ment of account, and payment obligations under a 11 negotiated arrangement authorized pursuant to sec-12 tion 1016 of this title.

13 "(b) FILING OF NOTICE.—

14 "(1) GENERALLY.—The importer or manufac-15 turer of any digital audio recording device or digital audio recording medium, within a product category 16 or utilizing a technology with respect to which such 17 manufacturer or importer has not previously filed a 18 notice under this subsection, shall file a notice with 19 20 the Register, no later than 45 days after the com-21 mencement of the first distribution in the United 22 States of such device or medium, in such form as the Register shall prescribe by regulation; provided, how-23 24 ever, that no notice shall be required with respect to

1 any distribution occurring prior to the effective date 2 of this chapter. "(2) CONTENTS.—Such notice shall— 3 4 "(A) set forth the manufacturer's or import-5 er's identity and address, 6 "(B) identify such product category and 7 technology, and 8 (C) identify any trade or business names, 9 trademarks, or like indicia of origin that the im-10 porter or manufacturer uses or intends to use in 11 connection with the importation, manufacture, or distribution of such device or medium in the 12 13 United States. 14 "(c) FILING OF QUARTERLY STATEMENTS OF AC-15 COUNT.----"(1) GENERALLY.—Any importer or manufac-16 17 turer that distributed during a given guarter any digital audio recording device or digital audio recording 18 19 medium that it manufactured or imported shall file 20 with the Register, in such form as the Register shall 21 prescribe by regulation, a quarterly statement of ac-22 count specifying, by product category, technology, and 23 model, the number and transfer price of all digital 24 audio recording devices and digital audio recording 25 media that it distributed during such quarter.

ments of account may be filed on either a calendar
or fiscal year basis, at the election of the manufac-
turer or importer.
"(3) Statements of account for the first
THREE QUARTERS.—For the first three quarters of
any calendar or fiscal year, such statement shall-
"(A) be filed no later than 45 days after the

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8 no later than 45 days after the 9 close of the period covered by the statement; pro-10 vided, however, that any quarterly statement 11 that would be due within three months and 45 12 days of the effective date of this chapter shall not 13 be filed until the next quarterly statement is due. 14 at which time a statement shall be filed covering 15 the entire period since the effective date of this 16 chapter;

17 (B) be certified as accurate by an author-18 ized officer or principal of the importer or man-19 ufacturer;

20 (C) be accompanied by the total royalty 21 payment due for such period pursuant to section 22 1012 of this title.

23 "(4) STATEMENT OF ACCOUNT FOR THE FOURTH 24 QUARTER.—The quarterly statement for the final 25 quarter of any calendar or fiscal year shall be incor-

"(2) PERIOD COVERED.—The quarterly state-

1 porated into the annual statement required under 2 subsection (d) of this section, which shall be accom-3 panied by the royalty payment due for such quarter. "(d) FILING OF ANNUAL STATEMENTS OF ACCOUNT.---4 5 "(1) GENERALLY.—Any importer or manufac-6 turer that distributed during a given calendar or fis-7 cal year (as applicable) any digital audio recording 8 device or digital audio recording medium that it 9 manufactured or imported shall also file with the 10 Register a cumulative annual statement of account. 11 in such form as the Register shall prescribe by regula-12 tion.

13 "(2) TIMING AND CERTIFICATION.—Such state-14 ment shall be filed no later than 60 days after the 15 close of such calendar or fiscal year, and shall be cer-16 tified as accurate by an authorized officer or prin-17 cipal of the importer or manufacturer.

18 "(3) INDEPENDENT REVIEW AND CER-19 TIFICATION.—The annual statement of account shall 20 be reviewed and, pursuant to generally accepted au-21 diting standards, certified by an independent certified 22 public accountant selected by the manufacturer or im-23 porter as fairly presenting the information contained 24 therein, on a consistent basis and in accordance with 25 the requirements of this chapter.

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"(4) RECONCILIATION OF ROYALTY PAYMENT.—
 The cumulative annual statement of account shall be
 accompanied by any royalty payment due under sec tion 1012 of this title that was not previously paid
 under subsection (c) of this section.

6 "(e) VERIFICATION.—

7

"(1) GENERALLY.—

8 "(A) The Register shall, after consulting 9 with interested copyright parties and interested 10 regulations manufacturing parties, prescribe 11 specifying procedures for the verification of state-12 ments of account filed pursuant to this section. 13 "(B) Such regulations shall permit inter-14 ested copyright parties to select independent cer-15 tified public accountants to conduct audits in 16 order to verify the accuracy of the information 17 contained in the statements of account filed by 18 manufacturers and importers.

19 "(C) Such regulations shall also—
20 "(i) specify the scope of such independ21 ent audits; and

(ii) establish a procedure by which
interested copyright parties will coordinate
the engagement of such independent certified public accountants, in order to ensure

1	that no manufacturer or importer is au-
2	dited more than once per year.
3	"(D) All such independent audits shall be
4	conducted at reasonable times, with reasonable
5	advance notice, and shall be no broader in scope
6	than is reasonably necessary to carry out the
7	purposes of this subsection in accordance with
8	generally accepted auditing standards.
9	"(2) INDEPENDENT CERTIFICATION.—The results
10	of all such independent audits shall be certified as
11	fairly presenting the information contained therein,
12	on a consistent basis and in accordance with the re-
13	quirements of this chapter and generally accepted au-
14	diting standards, by the certified public accountant
15	responsible for the audit. The certification and results
16	shall be filed with the Register.
17	"(3) Access to documents in event of dis-
18	PUTE.—In the event of a dispute concerning the
19	amount of the royalty payment due from a manufac-
20	turer or importer resulting from a verification audit
21	conducted under this section—
22	"(A) any interested manufacturing party
23	audited pursuant to this subsection, and its au-
24	thorized representatives, shall be entitled to have

1	access to all documents upon which the audit re-
2	sults under this subsection were based; and
3	((B) any representative of an interested
4	copyright party that has been approved by the
5	Register under subsection $(h)(2)$ of this section
6	shall be entitled to have access to all documents
7	upon which the audit results under subsection
8	(d) of this section were based, subject to the lim-
9	itations of subsection $(h)(2)$ of this section.
10	"(f) COSTS OF VERIFICATION
11	"(1) The costs of all verification audits that are
12	conducted pursuant to subsection (e) of this section
13	shall be borne by interested copyright parties, except
14	that, in the case of a verification audit of a manufac-
15	turer or importer that leads ultimately to recovery of
16	an annual royalty underpayment of 5 percent or
17	more of the annual payment made, the importer or
18	manufacturer shall provide reimbursement for the
19	reasonable costs of such audit.
20	"(2) Except as may otherwise be agreed by inter-
21	ested copyright parties, the costs of a verification
22	audit conducted pursuant to subsection (e) of this sec-
23	tion shall be borne by the party engaging the certified
24	public accountant. Any recovery of royalty underpay-

ments as a result of the audit shall be used first to

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1 provide reimbursement for the reasonable costs of such 2 audit to the extent such costs have not otherwise been 3 reimbursed by the manufacturer or importer pursuant to this subsection. Any remaining recovery shall 4 5 be deposited with the Register pursuant to section 6 1013 of this title, or as may otherwise be provided by 7 a negotiated arrangement authorized under section 8 1016 of this title, for distribution to interested copy-9 right parties as though such funds were royalty pay-10 ments made pursuant to this section.

11 "(g) INDEPENDENCE OF ACCOUNTANTS.—Each cer-12 tified public accountant used by interested copyright parties or interested manufacturing parties pursuant to this section 13 14 shall be in good standing and shall not be financially de-15 pendent upon interested copyright parties or interested 16 manufacturing parties, respectively. The Register may, 17 upon petition by any interested copyright party or interested manufacturing party, prevent the use of a particular 18 19 certified public accountant on the ground that such account-20 ant does not meet the requirements of this subsection.

21 "(h) CONFIDENTIALITY.—

22 "(1) GENERALLY.—The quarterly and annual
23 statements of account filed pursuant to subsections (c)
24 and (d) of this section, and information disclosed or
25 generated during verification audits conducted pursu-

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1 ant to subsection (e) of this section, shall be presumed 2 to contain confidential trade secret information with-3 in the meaning of section 1905 of title 18 of the United States Code. Except as provided in paragraphs (2), 4 5 (3), and (4) of this subsection, neither the Register nor any member, officer, or employee of the Copyright 6 7 Office or the Tribunal, may-8 "(A) publicly disclose audit information 9 furnished under this section or information con-10 tained in quarterly or annual statements of ac-11 count, except that aggregate information that does not disclose, directly or indirectly, com-12 13 pany-specific information may be made avail-14 able to the public: "(B) use such information for any purpose 15 16 other than to carry out responsibilities under 17 this chapter; or (C) permit anyone (other than members, 18 19 officers, and employees of the Copyright Office 20 and the Tribunal who require such information 21 in the performance of duties under this chapter) 22 to examine such information. 23 "(2) PROCEDURES FOR ACCESS TO BE PRE-SCRIBED BY REGISTER.—(A) The Register, after con-24 25 sulting with interested manufacturing parties and in-

1	terested copyright parties, shall prescribe procedures
2	for disclosing, in confidence, to representatives of in-
3	terested copyright parties and representatives of inter-
4	ested manufacturing parties information contained in
5	quarterly and annual statements of account and in-
6	formation generated as a result of verification audits.
7	"(B) Such procedures shall provide that only
8	those representatives of interested copyright parties
9	and interested manufacturing parties who have been
10	approved by the Register shall have access to such in-
11	formation, and that all such representatives shall be
12	required to sign a certification limiting the use of the
13	information to—
14	"(i) verification functions under this sec-
15	tion, and
16	"(ii) any enforcement actions that may re-
17	sult from such verification procedures.
18	"(3) ACCESS BY AUDITED MANUFACTURER.—Any
19	interested manufacturing party that is audited pur-
20	suant to subsections (e) of this section, and its author-
21	ized representatives, shall be entitled to have access to
22	all documents filed with the Register as a result of

such audit.

1	"(4) ACCESS BY CONGRESS.—Nothing in this
2	section shall authorize the withholding of information
3	from the Congress.
4	"§1012. Royalty payments
5	"(a) DIGITAL AUDIO RECORDING DEVICES
6	"(1) The royalty payment due under section
7	1011 of this title for each digital audio recording de-
8	vice imported into and distributed in the United
9	States, or manufactured and distributed in the Unit-
10	ed States, shall be 2 percent of the transfer price.
11	However, only the first person to manufacture and
12	distribute or import and distribute such device shall
13	be required to pay the royalty with respect to such de-
14	vice.
15	"(2) With respect to a digital audio recording
16	device first distributed in combination with one or
17	more devices, either as a physically integrated unit or
18	as separate components, the royalty payment shall be
19	calculated as follows:
20	"(A) If the digital audio recording device
21	and such other devices are part of a physically
22	integrated unit, the royalty payment shall be

based on the transfer price of the unit, but shall
be reduced by any royalty payment made on any
digital audio recording device included within

the unit that was not first distributed in combination with the unit.

3 "(B) If the digital audio recording device is
4 not part of a physically integrated unit and sub5 stantially similar devices have been distributed
6 separately at any time during the preceding 4
7 quarters, the royalty payment shall be based on
8 the average transfer price of such devices during
9 those 4 quarters.

"(C) If the digital audio recording device is 10 not part of a physically integrated unit and sub-11 12 stantially similar devices have not been distrib-13 uted separately at any time during the preceding 14 4 quarters, the royalty payment shall be based 15 on a constructed price reflecting the proportional 16 value of such device to the combination as a 17 whole.

"(3) Notwithstanding paragraph (1) or (2) of 18 this subsection, the amount of the royalty payment for 19 20 each digital audio recording device or physically inte-21 grated unit containing a digital audio recording de-22 vice shall not be less than \$1 nor more than the roy-23 alty maximum. The royalty maximum shall be \$8 per 24 device, except that for a physically integrated unit 25 containing more than one digital audio recording de-

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1 vice, the royalty maximum for such unit shall be \$12. 2 During the 6th year after the effective date of this 3 chapter, and no more than once each year thereafter, 4 any interested copyright party may petition the Tri-5 bunal to increase the royalty maximum and, if more 6 than 20 percent of the royalty payments are at the 7 relevant royalty maximum, the Tribunal shall pro-8 spectively increase such royalty maximum with the 9 goal of having no more than 10 percent of such pay-10 ments at the new royalty maximum; provided, how-11 ever, that the amount of any such increase as a per-12 centage of the royalty maximum shall in no event exceed the percentage increase in the Consumer Price 13 14 Index during the period under review.

15 "(b) DIGITAL AUDIO RECORDING MEDIA.—The roy-16 alty payment due under section 1011 of this title for each digital audio recording medium imported into and distrib-17 18 uted in the United States, or manufactured and distributed in the United States, shall be 3 percent of the transfer price. 19 However, only the first person to manufacture and distrib-20 ute or import and distribute such medium shall be required 21 22 to pay the royalty with respect to such medium.

23 "(c) RETURNED OR EXPORTED MERCHANDISE.—

24 "(1) In calculating the amount of royalty pay25 ments due under subsections (a) and (b) of this sec-

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1	tion, manufacturers and importers may deduct the
2	amount of any royalty payments already made on
3	digital audio recording devices or media that are-
4	"(A) returned to the manufacturer or im-
5	porter as unsold or defective merchandise; or
6	(B) exported by the manufacturer or im-
7	porter or a related person—
8	within two years following the date royalties are paid
9	on such devices or media.
10	"(2) Any such credit shall be taken during the
11	period when such devices or media are returned or ex-
12	ported, and the basis for any such credit shall be set
13	forth in the statement of account for such period filed
14	under section 1011(c) of this title.
15	"(3) Any such credit that is not fully used dur-
16	ing such period may be carried forward to subsequent
17	periods. If any returned or exported merchandise for
18	which a credit has been taken is subsequently distrib-
19	uted, a royalty payment shall be made as specified
20	under subsection (a) or (b) of this section, based on
21	the transfer price applicable to such distribution.
<u>2</u> 2	"§1013. Deposit of royalty payments and deduction of
23	expenses
24	"The Register shall receive all royalty payments depos-

costs incurred by the Copyright Office under this chapter, 1 shall deposit the balance in the Treasury of the United 2 States, in such manner as the Secretary of the Treasury 3 directs. All funds held by the Secretary of the Treasury shall 4 be invested in interest-bearing United States securities for 5 later distribution with interest under section 1014, 1015, 6 7 or 1016 of this title. The Register may, in the Register's discretion, four years after the close of any calendar year, 8 9 close out the royalty payments account for that calendar year, and may treat any funds remaining in such account 10 and any subsequent deposits that would otherwise be attrib-11 utable to that calendar year as attributable to the next suc-12 ceeding calendar year. The Register shall submit to the 13 14 Copyright Royalty Tribunal, on a monthly basis, a financial statement reporting the amount of royalties available 15 16 for distribution.

17 "§ 1014. Entitlement to royalty payments

18 "(a) INTERESTED COPYRIGHT PARTIES.—The royalty
19 payments deposited pursuant to section 1013 of this title
20 shall, in accordance with the procedures specified in section
21 1015 or 1016 of this title, be distributed to any interested
22 copyright party—

23 "(1) whose musical work or sound recording has
24 been—

1	"(A) embodied in audiograms lawfully
2	made under this title that have been distributed
3	to the public, and
4	"(B) distributed to the public in the form of
5	audiograms or disseminated to the public in
6	transmissions, during the period to which such
7	payments pertain; and
· 8	"(2) who has filed a claim under section 1015 or
9	1016 of this title.
10	"(b) Allocation of Royalty Payments to
11	GROUPS.—The royalty payments shall be divided into two
12	funds as follows:
13	"(1) The sound recordings fund.—66 ² /3 per-
14	cent of the royalty payments shall be allocated to the
15	Sound Recordings Fund. The American Federation of
16	Musicians (or any successor entity) shall receive $2^{5/\!\!/_{\!\!\mathcal{B}}}$
17	percent of the royalty payments allocated to the
18	Sound Recordings Fund for the benefit of nonfeatured
19	musicians who have performed on sound recordings
20	distributed in the United States. The American Fed-
21	eration of Television and Radio Artists (or any suc-
22	cessor entity) shall receive $1^{3/8}$ percent of the royalty
23	payments allocated to the Sound Recordings Fund for
24	the benefit of nonfeatured vocalists who have per-
25	formed on sound recordings distributed in the United

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1	States. The remaining royalty payments in the
2	Sound Recordings Fund shall be distributed to claim-
3	ants under subsection (a) of this section who are in-
4	terested copyright parties under section 1001(7)(A) of
5	this title. Such claimants shall allocate such royalty
6	payments, on a per sound recording basis, in the fol-
7	lowing manner: 40 percent to the recording artist or
8	artists featured on such sound recordings (or the per-
.9	sons conveying rights in the artists' performances in
10	the sound recordings), and 60 percent to the interested
11	copyright parties.
12	"(2) The musical works fund.—
13	"(A) $33^{1/3}$ percent of the royalty payments
14	shall be allocated to the Musical Works Fund for
15	distribution to interested copyright parties whose
16	entitlement is based on legal or beneficial owner-
17	ship or control of a copyright in a musical work.
18	"(B) Notwithstanding any contractual obli-
19	gation to the contrary—
20	"(i) music publishers shall be entitled
21	to 50 percent of the royalty payments allo-
22	cated to the Musical Works Fund, and
23	"(ii) writers shall be entitled to the
24	other 50 percent of the royalty payments al-
25	located to the Musical Works Fund.

"(c) DISTRIBUTION OF ROYALTY PAYMENTS WITHIN 1 GROUPS.-If all interested copyright parties within a 2 group specified in subsection (b) of this section do not agree 3 on a voluntary proposal for the distribution of the royalty 4 5 payments within such group, the Tribunal shall, pursuant to the procedures specified in section 1015(c) of this title, 6 7 allocate such royalty payments based on the extent to which, during the relevant period-8

9 "(1) for the Sound Recording Fund, each sound
10 recording was distributed to the public in the form of
11 audiograms; and

12 "(2) for the Musical Works Fund, each musical
13 work was distributed to the public in the form of
14 audiograms or disseminated to the public in trans15 missions.

16 "§1015. Procedures for distributing royalty payments

17 "(a) FILING OF CLAIMS AND NEGOTIATIONS.—

18 "(1) During the first 2 months of each calendar 19 year after the calendar year in which this chapter 20 takes effect, every interested copyright party that is 21 entitled to royalty payments under section 1014 of 22 this title shall file with the Tribunal a claim for pay-23 ments collected during the preceding year in such 24 form and manner as the Tribunal shall prescribe by 25 regulation.

1	"(2) All interested copyright parties within each
2	group specified in section 1014(b) of this title shall
3	negotiate in good faith among themselves in an effort
4	to agree to a voluntary proposal for the distribution
5	of royalty payments. Notwithstanding any provision
6	of the antitrust laws, for purposes of this section such
7	interested copyright parties may agree among them-
8	selves to the proportionate division of royalty pay-
9	ments, may lump their claims together and file them
10	jointly or as a single claim, or may designate a com-
11	mon agent to receive payment on their behalf; except
12	that no agreement under this subsection may vary the
13	allocation of royalties specified in section 1014(b) of
14	this title.

"(b) DISTRIBUTION OF PAYMENTS IN THE ABSENCE OF 15 16 A DISPUTE.—Within 30 days after the period established 17 for the filing of claims under subsection (a) of this section, 18 in each year after the year in which this section takes effect, 19 the Tribunal shall determine whether there exists a controversy concerning the distribution of royalty payments 20 21 under section 1014(c) of this title. If the Tribunal determines that no such controversy exists, it shall, within 30 22 days after such determination, authorize the distribution of 23 24 the royalty payments as set forth in the agreements regard-25 ing the distribution of royalty payments entered into pursuant to subsection (a) of this section, after deducting its rea sonable administrative costs under this section.

3 "(c) RESOLUTION OF DISPUTES.—If the Tribunal 4 finds the existence of a controversy, it shall, pursuant to 5 chapter 8 of this title, conduct a proceeding to determine 6 the distribution of royalty payments. During the pendency 7 of such a proceeding, the Tribunal shall withhold from dis-8 tribution an amount sufficient to satisfy all claims with 9 respect to which a controversy exists, but shall, to the extent 10 feasible, authorize the distribution of any amounts that are 11 not in controversy.

12 §1016. Negotiated collection and distribution ar13 rangements

14 "(a) SCOPE OF PERMISSIBLE NEGOTIATED ARRANGE15 MENTS.—

16 "(1) Interested copyright parties and interested
17 manufacturing parties may at any time negotiate
18 among or between themselves a single alternative sys19 tem for the collection, distribution, or verification of
20 royalty payments provided for in this chapter.

21 "(2) Such a negotiated arrangement may vary
22 the collection, distribution, and verification proce23 dures and requirements that would otherwise apply
24 under sections 1011 through 1015 of this title, includ25 ing the time periods for payment and distribution of

royalties, but shall not alter the requirements of sec tion 1011(a), (b), or (h)(4), section 1012 (a) or (b),
 or section 1014 (a) or (b) of this title.

4 "(3) Such a negotiated arrangement may also
5 provide that specified types of disputes that cannot be
6 resolved among the parties to the arrangement shall
7 be resolved by binding arbitration or other agreed
8 upon means of dispute resolution.

9 "(4) Notwithstanding any provision of the anti-10 trust laws, for purposes of this section interested man-11 ufacturing parties and interested copyright parties 12 may negotiate in good faith and voluntarily agree 13 among themselves as to the collection, distribution, 14 and verification of royalty payments, and may des-15 ignate common agents to negotiate and carry out such 16 activities on their behalf.

17 "(b) IMPLEMENTATION OF A NEGOTIATED ARRANGE18 MENT.—

19 "(1) No negotiated arrangement shall go into ef20 fect under this section until the Tribunal has ap21 proved the arrangement, after full opportunity for
22 comment, as meeting the following requirements.

23 "(A) The participants in the negotiated ar24 rangement shall include—

1	"(i) at least two-thirds of all individ-
2	ual interested copyright parties that are en-
3	titled to receive royalty payments from the
4	Sound Recording Fund,
5	"(ii) at least two-thirds of all individ-
6	ual interested copyright parties that are en-
7	titled to receive royalty payments from the
8	Musical Works Fund as music publishers,
9	and
10	"(iii) at least two-thirds of all individ-
11	ual interested copyright parties that are en-
12	titled to receive royalty payments from the
13	Musical Works Fund as writers.
14	"(B) For purposes of subparagraph (A) of
15	this paragraph, the determination as to two-
16	thirds participation shall be based on annual re-
17 [.]	tail sales of audiograms in which musical works
18	or sound recordings of musical works are em-
19	bodied. One or more organizations representing
20	any of the types of individual interested copy-
21	right parties specified in the first sentence of this
22	subsection shall be presumed to represent two-
23	thirds of that type of interested copyright party
24	if the membership of, or other participation in,
25	such organization or organizations includes two-

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thirds of that type of interested copyright party
 based on annual retail sales of audiograms in
 which musical works or sound recordings of mu sical works are embodied.

5 (C) The implementation of the arrange-6 ment shall include all necessary safeguards, as 7 determined by the Tribunal, which ensure that 8 all interested copyright parties who are not par-9 ticipants in the arrangement receive the royalty payments to which they would be entitled in the 10 11 absence of such an arrangement under sections 12 1013 and either 1014(c) or 1015(b), whichever is 13 applicable. Such safeguards may include ac-14 counting procedures, reports and any other in-15 formation determined to be necessary to ensure 16 the proper collection and distribution of royalty 17 payments.

18 "(2) Notwithstanding the existence of a nego-19 tiated arrangement that has gone into effect under this section, any interested manufacturing party that 20 21 is not a party to such negotiated arrangement shall 22 remain subject to the requirements of sections 1011 23 and 1012 and may fully satisfy its obligations under 24 this subchapter by complying with the procedures set 25 forth therein.

1 "(c) MAINTENANCE OF JURISDICTION BY TRIBUNAL.---2 Where a negotiated arrangement has gone into effect under 3 this section, the Tribunal shall maintain jurisdiction and 4 shall (1) hear and address any objections to the arrangement that may arise while it is in effect, (2) ensure the 5 6 availability of alternative procedures for any interested manufacturing party or interested copyright party that is 7 not a participant in the negotiated arrangement, (3) ensure 8 9 that all interested copyright parties who are not partici-10 pants in the arrangement receive the royalty payments to 11 which they would be entitled in the absence of such an arrangement under sections 1013 and either 1014(c) or 12 13 1015(b), whichever is applicable, (4) ensure that it has ade-14 quate funds at its disposal, received either through the Copyright Office or through the entity administering the 15 negotiated arrangement, to distribute to interested copy-16 17 right parties not participating in the arrangement the roy-18 alty payments to which they are entitled under section 19 1014(c) or 1015(b), including applicable interest, and (5) ensure that the requirements of section 1016(b)(1)(C) are 20 21 met.

22 "(d) JUDICIAL ENFORCEMENT.—The Tribunal may
23 seek injunctive relief in an appropriate United States dis24 trict court to secure compliance with the requirements of
25 subsection (c).

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1	"SUBCHAPTER C—THE SERIAL COPY
2	MANAGEMENT SYSTEM
3	"§1021. Incorporation of the serial copy management
4	system
5	"(a) PROHIBITION ON IMPORTATION, MANUFACTURE,
6	AND DISTRIBUTION.—
7	"(1) No person shall import, manufacture, or
8	distribute any digital audio recording device or any
9	digital audio interface device that does not conform to
10	the standards and specifications to implement the Se-
11	rial Copy Management System that are-
12	"(A) set forth in the technical reference doc-
13	ument;
14	"(B) set forth in an order by the Secretary
15	of Commerce under section 1022(b) (1), (2), or
16	(3) of this title; or
17	"(C) in the case of a digital audio recording
18	device other than a device defined in part II of
19	the technical reference document or in an order
20	issued by the Secretary pursuant to section
21	1022(b) of this title, established by the manufac-
22	turer (or, in the case of a proprietary technology,
23	the proprietor of such technology) so as to
24	achieve the same functional characteristics with
25	respect to regulation of serial copying as, and to

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1 be compatible with the prevailing method for implementation of, the Serial Copy Management 2 System set forth in the technical reference docu-3 ment or in any order of the Secretary issued 4 5 under section 1022 of this title. • "(2) If the Secretary of Commerce approves 6 7 standards and specifications under section 1022(b)(4)8 of this title, then no person shall import, manufac-9 ture, or distribute any digital audio recording device 10 or any digital audio interface device that does not

11 conform to such standards and specifications.

12 "(b) PROHIBITION ON CIRCUMVENTION OF THE SERIAL 13 COPY MANAGEMENT SYSTEM.—No person shall import, 14 manufacture, or distribute any device, or offer or perform 15 any service, the primary purpose or effect of which is to 16 avoid, bypass, remove, deactivate, or otherwise circumvent any program or circuit which implements, in whole or in 17 18 part, the Serial Copy Management System in a digital 19 audio recording device or a digital audio interface device.

20 "(c) ENCODING OF INFORMATION ON AUDIOGRAMS.—

"(1) No person shall encode an audiogram of a
sound recording with inaccurate information relating
to the category code, copyright status, or generation
status of the source material so as improperly to af-

fect the operation of the Serial Copy Management
 System.

3 "(2) Nothing in this subchapter requires any
4 person engaged in the importation, manufacture, or
5 assembly of audiograms to encode any such audio6 gram with respect to its copyright status.

7. "(d) INFORMATION ACCOMPANYING TRANSMISSIONS IN 8 DIGITAL FORMAT.—Any person who transmits or otherwise 9 communicates to the public any sound recording in digital 10 format is not required under this subchapter to transmit 11 or otherwise communicate the information relating to the 12 copyright status of the sound recording. However, any such 13 person who does transmit or otherwise communicate such 14 copyright status information shall transmit or commu-15 nicate such information accurately.

16 "§1022. Implementing the serial copy management
17 system

18 "(a) PUBLICATION OF TECHNICAL REFERENCE DOCU-19 MENT AND CERTIFICATION.—Within 10 days after the date 20 of enactment of this chapter, the Secretary of Commerce 21 shall cause to be published in the Federal Register the tech-22 nical reference document along with the certification from 23 the National Institute of Standards and Technology, as 24 such certification appears in the report of the Committee 25 on the Judiciary to the Senate on the Audio Home Recording Act of 1991, that the technical reference document sets
 forth standards and specifications that adequately incor porate the intended functional characteristics to regulate se rial copying and are not incompatible with existing inter national digital audio interface standards and existing dig ital audio technology.

... "(b) ORDERS OF SECRETARY OF COMMERCE.—The 7 Secretary of Commerce, upon petition by an interested 8 manufacturing party or an interested copyright party, and 9 10 after consultation with the Register, may, if the Secretary 11 determines that to do so is in accordance with the purposes 1² of this chapter, issue an order to implement the Serial Copy Management System set forth in the technical reference doc-13 ument as follows: 14

FUNCTIONALLY 15 "(1) EQUIVALENT ALTER-16 NATIVES.—The Secretary may issue an order for the 17 purpose of permitting in commerce devices that do 18 not conform to all of the standards and specifications 19 set forth in the technical reference document, if the 20 Secretary determines that such devices possess the 21 same functional characteristics with respect to regula-22 tion of serial copying as, and are compatible with the 23 prevailing method for implementation of, the Serial 24 Copy Management System set forth in the technical 25 reference document.

1 "(2) REVISED GENERAL STANDARDS.—The Sec-2 retary may issue an order for the purpose of permit-3 ting in commerce devices that do not conform to all 4 of the standards and specifications set forth in the 5 technical reference document, if the Secretary deter-6 mines that—

7 "(A) the standards and specifications relating generally to digital audio recording devices 8 9 and digital audio interface devices have been or 10 are being revised or otherwise amended or modified such that the standards and specifications 11 12 set forth in the technical reference document are 13 not or would no longer be applicable or appro-14 priate; and

"(B) such devices conform to such new
standards and specifications and possess the
same functional characteristics with respect to
regulation of serial copying as the Serial Copy
Management System set forth in the technical
reference document.

21 "(3) STANDARDS FOR NEW DEVICES.—The Sec22 retary may issue an order for the purpose of—

23 "(A) establishing whether the standards and
24 specifications established by a manufacturer or
25 proprietor for digital audio recording devices

1	other than devices defined in part II of the tech-
2	nical reference document or a prior order of the
3	Secretary under paragraph (1) or (2) of this sub-
4	section comply with the requirements of subpara-
5	graph (C) of section $1021(a)(1)$ of this title; or
6	``(B) establishing alternative standards or
7	specifications in order to ensure compliance with
8	such requirements.
9	"(4) MATERIAL INPUT TO DIGITAL DEVICE
10	THROUGH ANALOG CONVERTER.—
11	"(A) GENERALLY.—Except as provided in
12	subparagraphs (B) through (D), the Secretary,
13	after publication of notice in the Federal Reg-
14	ister and reasonable opportunity for public com-
15	ment, may issue an order for the purpose of ap-
16	proving standards and specifications for a tech-
17	nical method implementing in a digital audio
18	recording device the same functional characteris-
19	tics as the Serial Copy Management System so
20	as to regulate the serial copying of source mate-
21	rial input through an analog converter in a
22	manner equivalent to source material input in
23	the digital format.
24	"(B) COST LIMITATION.—The order may

not impose a total cost burden on manufacturers

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1	of digital audio recording devices, for implement-
2	ing the Serial Copy Management System and the
3	technical method prescribed in such order, in ex-
4	cess of 125 percent of the cost of implementing
5	the Serial Copy Management System before the
6	issuance of such order.
7	"(C) CONSIDERATION OF OTHER OBJEC-
8	TIONS.—The Secretary shall consider other rea-
9	soned objections from any interested manufactur-
10	ing party or interested copyright party.
11	"(D) LIMITATIONS TO DIGITAL AUDIO DE-
12	VICES.—The order shall not affect the recording
13	of any source material on analog recording
14	equipment and the order shall not impose any
15	restrictions or requirements that must be imple-
16	mented in any device other than a digital audio
17	recording device or digital audio interface device.
18	"SUBCHAPTER D—REMEDIES

19 "§1031. Civil remedies

"(a) CIVIL ACTIONS.—Any interested copyright party
or interested manufacturing party that is or would be injured by a violation of section 1011 or 1021 of this title,
or the Attorney General of the United States, may bring
a civil action in an appropriate United States district
court against any person for such violation.

1	"(b) POWERS OF THE COURT.—In an action brought
2	under subsection (a) of this section, the court—
3	"(1) except as provided in subsection (h) of this
4	section, may grant temporary and permanent injunc-
5	tions on such terms as it deems reasonable to prevent
6	or restrain such violation;
7	"(2) in the case of a violation of section 1011 (a)
8	through (d) or 1021 of this title, shall award damages
9	under subsection (d) of this section;
10	"(3) in its discretion may allow the recovery of
11	full costs by or against any party other than the
12	United States or an officer thereof;
13	"(4) in its discretion may award a reasonable
14	attorney's fee to the prevailing party as part of the
15	costs awarded under paragraph (3) if the court finds
16	that the nonprevailing party has not proceeded in
17	good faith; and
18	"(5) may grant such other equitable relief as it
19	deems reasonable.
20	"(c) Recovery of Overdue Royalty Payments
21	In any case in which the court finds that a violation of
22	section 1011 of this title involving nonpayment or
23	underpayment of royalty payments has occurred, the viola-

24 tor shall be directed to pay, in addition to damages award-25 ed under subsection (d) of this section, any such royalties

1	due, plus interest calculated as provided under section 1961
2	of title 28, United States Code.
3	"(d) AWARD OF DAMAGES.—
4	"(1) SECTION 1011.—
5	"(A) DEVICE.—In the case of a violation of
6	section 1011 (a) through (d) of this title involv-
7	ing a digital audio recording device, the court
8	shall award statutory damages in an amount be-
9	tween a nominal level and \$100 per device, as
10	the court considers just.
11	"(B) MEDIUM.—In the case of a violation of
12	section 1011 (a) through (d) of this title involv-
13	ing a digital audio recording medium, the court

ing a digital audio recording medium, the court
shall award statutory damages in an amount between a nominal level and \$4 per medium, as
the court considers just.

"(2) SECTION 1021.—In any case in which the 17 court finds that a violation of section 1021 of this 18 title has occurred, the court shall award damages cal-19 20 culated, at the election of the complaining party at 21 any time before final judgment is rendered, pursuant to subparagraph (A) or (B) of this paragraph, but in 22 no event shall the judgment (excluding any award of 23 24 actual damages to an interested manufacturing party) exceed a total of \$1,000,000: 25

1	"(A) ACTUAL DAMAGES.—A complaining
2	party may recover its actual damages suffered as
3	a result of the violation and any profits of the
4	violator that are attributable to the violation
5	that are not taken into account in computing the
6	actual damages. In determining the violator's
7	profits, the complaining party is required to
8	prove only the violator's gross revenue, and the
9	violator is required to prove its deductible ex-
10	penses and the elements of profit attributable to
11	factors other than the violation.
12	"(B) STATUTORY DAMAGES.—
13	"(i) DEVICE.—A complaining party
14	may recover an award of statutory damages
15	for each violation of section 1021 (a) or (b)
16	of this title in the sum of not less than
17	\$1,000 nor more than \$10,000 per device
18	involved in such violation or per device on
19	which a service prohibited by section
20	1021(b) of this title has been performed, as
21	the court considers just.
22	"(ii) AUDIOGRAM.—A complaining
23	party may recover an award of statutory
24	damages for each violation of section
25	1021(c) of this title in the sum of not less

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1	than \$10 nor more than \$100 per audio-
2	gram involved in such violation, as the
3	court considers just.
4	"(iii) TRANSMISSION.—A complaining
5	party may recover an award of damages for
6	each transmission or communication that
7	violates section 1021(d) of this title in the
8	sum of not less than \$10,000 nor more than
9	\$100,000, as the court considers just.
10	"(3) WILLFUL VIOLATIONS.—
11	"(A) In any case in which the court finds
12	that a violation of section 1011 (a) through (d)
13	of this title was committed willfully and for pur-
14	poses of direct or indirect commercial advantage,
15	the court shall increase statutory damages
16	"(i) for a violation involving a digital
17	audio recording device, to a sum of not less
18	than \$100 nor more than \$500 per device;
19	and
20	"(ii) for a violation involving a digital
21	audio recording medium, to a sum of not
22	less than \$4 nor more than \$15 per me-
23	dium, as the court considers just.
24	"(B) In any case in which the court finds
25	that a violation of section 1021 of this title was

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1	committed willfully and for purposes of direct or
2	indirect commercial advantage, the court in its
3	discretion may increase the award of damages by
4	an additional amount of not more than
5	\$5,000,000, as the court considers just.
6	"(4) INNOCENT VIOLATIONS OF SECTION 1021.—
7	The court in its discretion may reduce the total
8	award of damages against a person violating section
9	1021 of this title to a sum of not less than \$250 in
10	any case in which the court finds that—
11	"(A) the violator was not aware and had no
12	reason to believe that its acts constituted a vio-
13	lation of section 1021 of this title, or
14	"(B) in the case of a violation of section
15	1021(a) of this title involving a digital audio re-
16	cording device, the violator believed in good faith
17	that the device complied with section
18	1021(a)(1)(C) of this title, except that this sub-
19	paragraph shall not apply to any damages
20	awarded under subsection $(d)(2)(A)$ of this sec-
21	tion.
22	"(e) MULTIPLE ACTIONS.—
23	"(1) GENERALLY.—No more than one action
24	shall be brought against any party and no more than

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one award of statutory damages under subsection (d)
 of this section shall be permitted—

3 "(A) for any violations of section 1011 of
4 this title involving the same digital audio record5 ing device or digital audio recording medium; or

6 "(B) for any violations of section 1021 of 7 this title involving digital audio recording de-8 vices or digital audio interface devices of the 9 same model, except that this subparagraph shall 10 not bar an action or an award of damages with 11 respect to digital audio recording devices or digi-12 tal audio interface devices that are imported, 13 manufactured, or distributed subsequent to a 14 final judgment in a prior action.

"(2) NOTICE AND INTERVENTION.-Any com-15 16 plaining party who brings an action under this section shall serve a copy of the complaint upon the Reg-17 18 ister within 10 days after the complaining party's service of a summons upon a defendant. The Register 19 20 shall cause a notice of such action to be published in 21 the Federal Register within 10 days after receipt of 22 such complaint. The court shall permit any other in-23 terested copyright party or interested manufacturing party entitled to bring the action under section 24 1031(a) of this title who moves to intervene within 30. 25

1	days after the publication of such notice to intervene
2	in the action.
3	"(3) AWARD.—
4	"(A) GENERALLY.—Except as provided in
5	subparagraph (B), the court may award recovery
6	of actual damages for a violation of section 1021
7	of this title pursuant to subsection $(d)(2)(A)$ of
8	this section to each complaining party in an ac-
9	tion who elects to recover actual damages.
10	"(B) LIMITATIONS.—
11	"(i) If more than one complaining
12	party elects to recover actual damages pur-
13	suant to subsection $(d)(2)(A)$ of this section,
14	only a single award of the violator's profits
15	shall be made, which shall be allocated as
16	the court considers just.
17	"(ii) If any complaining interested
18	copyright party or parties elect to recover
19	statutory damages pursuant to subsection
20	(d)(2) of this section in an action in which
21	one or more other complaining interested
22	copyright parties have elected to recover ac-
23	tual damages, the single award of statutory
24	damages permitted pursuant to paragraph
25	(1) of this subsection shall be reduced by the

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total amount of actual damages awarded to interested copyright parties pursuant to subsection (d)(2)(A) of this section.

4 "(f) PAYMENT OF OVERDUE ROYALTIES AND DAM-AGES.—The court may allocate any award of damages 5 under subsection (d) of this section between or among com-6 plaining parties as it considers just. Any award of damages 7 8 that is allocated to an interested copyright party and any 9 award of overdue royalties and interest under subsection (c) of this section shall be deposited with the Register pursu-10 11 ant to section 1013 of this title, or as may otherwise be 12 provided pursuant to a negotiated arrangement authorized 13 under section 1016 of this title, for distribution to interested 14 copyright parties as though such funds were royalty payments made pursuant to section 1011 of this title. 15

16 "(g) IMPOUNDING OF ARTICLES.—At any time while 17 an action under this section is pending, the court may order 18 the impounding, on such terms as it deems reasonable, of 19 any digital audio recording device, digital audio interface 20 device, audiogram, or device specified in section 1021(b) of 21 this title that is in the custody or control of the alleged vio-22 lator and that the court has reasonable cause to believe does 23 not comply with, or was involved in a violation of, section 24 1021 of this title.

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1 "(h) LIMITATIONS REGARDING PROFESSIONAL MOD-ELS AND OTHER EXEMPT DEVICES.—Unless a court finds 2 that the determination by a manufacturer or importer that 3 a device fits within the exemption of subparagraph (A) or 4 (B) of section 1001(4) of this title was without a reasonable 5 basis or not in good faith, the court shall not grant a tem-6 porary or preliminary injunction against the distribution 7 8 of such device by the manufacturer or importer.

9 "(i) REMEDIAL MODIFICATION AND DESTRUCTION OF 10 ARTICLES.—As part of a final judgment or decree finding 11 a violation of section 1021 of this title, the court shall order 12 the remedial modification, if possible, or the destruction of 13 any digital audio recording device, digital audio interface 14 device, audiogram, or device specified in section 1021(b) of 15 this title that—

16 "(1) does not comply with, or was involved in a
17 violation of, section 1021 of this title, and

18 "(2) is in the custody or control of the violator
19 or has been impounded under subsection (g) of this
20 section.

21 "(j) DEFINITIONS.—For purposes of this section—

"(1) the term 'complaining party' means an interested copyright party, interested manufacturing
party, or the Attorney General of the United States
when one of these parties has initiated or intervened

as a plaintiff in an action brought under this section;
 and

3 "(2) the term 'device' does not include an audio4 gram.

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"§1032. Binding arbitration

6 "(a) DISPUTES TO BE ARBITRATED.—Any dispute be7 tween an interested manufacturing party and an interested
8 copyright party shall be resolved through binding arbitra9 tion, in accordance with the provisions of this section, if—

"(1) the parties mutually agree; or

11 "(2) before the date of first distribution in the 12 United States of the product which is the subject of 13 the dispute, an interested manufacturing party or an interested copyright party requests arbitration con-14 cerning whether such product is or is not a digital 15 16 audio recording device, a digital audio recording me-17 dium, or a digital audio interface device, or concerning the basis on which royalty payments are to be 18 19 made with respect to such product.

20 "(b) ARBITRAL PROCEDURES.—

21 "(1) REGULATIONS FOR COORDINATION OF ARBI22 TRATION.—The Register shall, after consulting with
23 interested copyright parties, prescribe regulations es24 tablishing a procedure by which interested copyright
25 parties will coordinate decisions and representation

concerning the arbitration of disputes. No interested
 copyright party shall have the authority to request,
 agree to, or (except as an intervenor pursuant to sub section (c) of this section) enter into, binding arbitra tion unless that party shall have been authorized to
 do so pursuant to the regulations prescribed by the
 Register.

8 "(2) PANEL.—Except as otherwise agreed by the 9 parties to a dispute that is to be submitted to binding 10 arbitration under subsection (a) of this section, the 11 dispute shall be heard by a panel of three arbitrators, 12 with one arbitrator selected by each of the two sides 13 to the dispute and the third arbitrator selected by mu-14 tual agreement of the first two arbitrators chosen.

15 "(3) DECISION.—The arbitral panel shall render 16 its final decision concerning the dispute, in a written 17 opinion explaining its reasoning, within 120 days 18 after the date on which the selection of arbitrators has 19 been concluded. The Register shall cause to be pub-20 lished in the Federal Register the written opinion of 21 the arbitral panel within 10 days after receipt thereof.

22 "(4) TITLE 9 PROVISIONS TO GOVERN.—Except
23 to the extent inconsistent with this section, any arbi24 tration proceedings under this section shall be con25 ducted in the same manner, subject to the same lim-

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itations, carried out with the same powers (including
 the power to summon witnesses), and enforced in the
 courts of the United States as an arbitration proceed ing under title 9, United States Code.

5 "(5) PRECEDENTS.—In rendering a final deci-6 sion, the arbitral panel shall take into account any 7 final decisions rendered in prior proceedings under 8 this section that address identical or similar issues; 9 and failure of the arbitral panel to take account of 10 such prior decisions may be considered imperfect exe-11 cution of arbitral powers under section 10(a)(4) of 12 title 9. United States Code.

13 "(c) NOTICE AND RIGHT TO INTERVENE.—Any interested copyright party or interested manufacturing party 14 15 that requests an arbitral proceeding under this section shall 16 provide the Register with notice concerning the parties to 17 the dispute and the nature of the dispute within 10 days after formally requesting arbitration under subsection (a) 18 of this section. The Register shall cause a summary of such 19 20 notice to be published in the Federal Register within 30 21 days after receipt of such notice. The arbitral panel shall 22 permit any other interested copyright party or interested manufacturing party who moves to intervene within 20 23 24 days after such publication to intervene in the action.

"(d) AUTHORITY OF ARBITRAL PANEL TO ORDER RE LIEF.—

3 "(1) TO PROTECT PROPRIETARY INFORMATION.—
4 The arbitral panel shall issue such orders as are ap5 propriate to protect the proprietary technology and
6 information of parties to the proceeding, including
7 provision for injunctive relief in the event of a vio8 lation of such order.

9 "(2) TO TERMINATE PROCEEDING.—The arbitral 10 panel shall terminate any proceeding that it has good 11 cause to believe has been commenced in bad faith by 12 a competitor in order to gain access to proprietary information. The panel shall also terminate any pro-13 14 ceeding that it believes has been commenced before the 15 technology or product at issue has been sufficiently 16 developed or defined to permit an informed decision 17 concerning the applicability of this chapter to such 18 technology or product.

19 "(3) TO ORDER RELIEF.—In any case in which 20 the arbitral panel finds with respect to devices or 21 media that were the subject of the dispute, that roy-22 alty payments have been or will be due under section 23 1011 of this title through the date of the arbitral deci-24 sion, the panel shall order the deposit of such royalty 25 payments pursuant to section 1013 of this title, plus interest calculated as provided under section 1961 of
 title 28, United States Code. The arbitral panel shall
 not award monetary or injunctive relief, as provided
 in section 1031 of this title or otherwise, except as is
 expressly provided in this subsection.

6 "(e) EFFECT OF ARBITRATION PROCEEDING ON CIVIL 7 ACTIONS AND REMEDIES.—Notwithstanding any provision 8 of section 1031 of this title, no civil action may be brought 9 or relief granted under section 1031 of this title against 10 any party to an ongoing or completed arbitration proceed-11 ing under this section, with respect to devices or media that 12 are the subject of such an arbitration proceeding. However, 13 this subsection does not bar—

14 "(1) an action for injunctive relief at any time
15 based on a violation of section 1021 of this title; or
16 "(2) an action or any relief with respect to those
17 devices or media distributed by their importer or
18 manufacturer following the conclusion of such arbi19 tration proceeding, or, if so stipulated by the parties,
20 prior to the commencement of such proceedings.

21 "(f) ARBITRAL COSTS.—Except as otherwise agreed by
22 the parties to a dispute, the costs of an arbitral proceeding
23 under this section shall be divided among the parties in
24 such fashion as is considered just by the arbitral panel at
25 the conclusion of the proceeding. Each party to the dispute

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shall bear it own attorney fees unless the arbitral panel de termines that a nonprevailing party has not proceeded in
 good faith and that, as a matter of discretion, it is appro priate to award reasonable attorney's fees to the prevailing
 party.".

6 SEC. 3. TECHNICAL AMENDMENTS.

7 (a) FUNCTIONS OF REGISTER.—Chapter 8 of title 17,
8 United States Code is amended—

9 (1) in section 801(b)—

10 (A) by striking "and" at the end of para11 graph (2);

12 (B) by striking the period at the end of 13 paragraph (3) and inserting "; and"; and

14 (C) by adding the following new paragraph
15 at the end:

"(4) to distribute royalty payments deposited
with the Register of Copyrights under section 1014, to
determine, in cases where controversy exists, the distribution of such payments, and to carry out its other
responsibilities under chapter 10"; and

21 (2) in section 804(d)—

22 (A) by inserting "or (4)" after "801(b)(3)";
23 and

24 (B) by striking "or 119" and inserting
25 "119, 1015, or 1016".

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1	(b) DEFINITIONS.—Section 101 of title 17, United
2	States Code, is amended by striking "As used" and insert-
3	ing "Except as otherwise provided in this title, as used".
4	(c) MASK WORKS.—Section 912 of title 17, United
5	States Code, is amended
6	(1) in subsection (a) by inserting "or 10" after
7	"8"; and
8	(2) in subsection (b) by inserting "or 10" after
9	<i>"8"</i> .
10	SEC. 4. EFFECTIVE DATE.
11	This Act, and the amendments made by this Act, shall
12	take effect on the date of the enactment of this Act or Janu-
13	ary 1, 1992, whichever date is later.
	ary 1, 1992, whichever date is later. SEC. 5. TECHNICAL REFERENCE DOCUMENT FOR AUDIO
14	SEC. 5. TECHNICAL REFERENCE DOCUMENT FOR AUDIO
14 15	SEC. 5. TECHNICAL REFERENCE DOCUMENT FOR AUDIO HOME RECORDING ACT OF 1991.
14 15 16	SEC. 5. TECHNICAL REFERENCE DOCUMENT FOR AUDIO HOME RECORDING ACT OF 1991. SEC. 6. REPEAL OF SECTION 5.
14 15 16 17	SEC. 5. TECHNICAL REFERENCE DOCUMENT FOR AUDIO HOME RECORDING ACT OF 1991. SEC. 6. REPEAL OF SECTION 5. Effective upon publication of the Technical Reference
14 15 16 17 18	SEC. 5. TECHNICAL REFERENCE DOCUMENT FOR AUDIO HOME RECORDING ACT OF 1991. SEC. 6. REPEAL OF SECTION 5. Effective upon publication of the Technical Reference Document in the Federal Register pursuant to section
14 15 16 17 18 19	SEC. 5. TECHNICAL REFERENCE DOCUMENT FOR AUDIO HOME RECORDING ACT OF 1991. SEC. 6. REPEAL OF SECTION 5. Effective upon publication of the Technical Reference Document in the Federal Register pursuant to section 1022(a) of this title—
14 15 16 17 18 19 20	SEC. 5. TECHNICAL REFERENCE DOCUMENT FOR AUDIO HOME RECORDING ACT OF 1991. SEC. 6. REPEAL OF SECTION 5. Effective upon publication of the Technical Reference Document in the Federal Register pursuant to section 1022(a) of this title— (a) section 5 of this Act shall be repealed, and
14 15 16 17 18 19 20 21	 SEC. 5. TECHNICAL REFERENCE DOCUMENT FOR AUDIO HOME RECORDING ACT OF 1991. SEC. 6. REPEAL OF SECTION 5. Effective upon publication of the Technical Reference Document in the Federal Register pursuant to section 1022(a) of this title— (a) section 5 of this Act shall be repealed, and (b) section 1001(14) of this title shall be amend-

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4 This Technical Reference Document is provided to fa5 cilitate the implementation of legislation relating to digital
6 audio recording ("DAR") devices, known as the "Audio
7 Home Recording Act of 1991" ("the Act").

INTRODUCTION

8 This Technical Reference Document establishes the 9 standards and specifications that are necessary to implement the Serial Copy Management System ("SCMS") 10 ť1 under the Act. It draws in part from specifications proposed to the International Electrotechnical Commission ("IEC") 12 in "IEC 958: Digital Audio Interface" (First edition 1989-13 14 03) and "Amendment Number 1 to IEC 958 (1989): Digital 15 Audio Interface, Serial Copy Management System" (Reference 84(CO)126 submitted on June 21, 1991) (collectively, 16 "IEC 958"), and "IEC 60A(CO)136 Part 6: Serial copy 17 18 management system for consumer audio use DAT record-19 ers". The standards and specifications set forth herein relate 20 only to the implementation of SCMS via digital audio interface signals, DAR devices and digital audio interface 21 22 devices. The standards and specifications set forth herein, 23 as they may be amended pursuant to an order of the Sec-24 retary of Commerce under section 1022(b) of subchapter C 25 of the Act, shall be considered determinative under the Act,

regardless of any future action by the IEC or by a manufac turer or by an owner of a proprietary technology.

3 SCMS is intended to prohibit DAR devices from recording "second-generation" digital copies from "first-gen-4 5 eration" digital copies containing audio material over which copyright has been asserted via SCMS. It does not 6 generally restrict the ability of such devices to make "first-7 generation" digital copies from "original" digital sources 8 9 such as prerecorded commercially available compact discs, 10 digital transmissions or digital tapes.

11 Currently, the predominant type of DAR device offered for sale in the United States is the DAT recorder, which 12 records and sends digital signals in accordance with the 13 IEC 958 nonprofessional digital audio interface format. 14 15 Additional types of DAR devices and interface formats are 16 being or may be developed. The standards and specifications 17 in this Technical Reference Document are not intended to hinder the development of such new technologies but require, 18 in accordance with section 1021(a)(1)(A)-(C) of subchapter 19 C of the Act, that they incorporate the functional character-20 istics of SCMS protection. In order for a DAR device to 21 22 be "compatible with the prevailing method of implementing SCMS," to the extent DAR devices are capable of recording 23 24 signals sent in a particular digital audio interface signal 25 format, the SCMS information must be accurately received

1 and acted upon by the DAR devices so as to correctly implement the same level of SCMS protection provided by that 2 format. "Compatibility" does not require direct bit-for-bit 3 correspondence across every interface signal format; indeed, 4 particular interface signal formats may be recordable by 5 some, but not all, DAR devices. To the extent that any digi-6 tal audio interface device translates and sends signals in 7 a form that can be recorded by a particular DAR device, 8 however, "compatibility" requires that the SCMS informa-9 tion also be accurately translated and sent by the interface 10 device, and accurately read and acted upon by the DAR 11 12 device.

13 This document is in three parts. Part I section A sets forth standards and specifications constituting the func-14 tional characteristics for implementing SCMS in digital 15 16 audio interface signals. Sections B and C then apply these standards and specifications in a specific reference for im-17 plementing SCMS in the IEC 958 nonprofessional digital 18 audio interface format. Part II section A similarly first sets 19 20 forth standards and specifications constituting the func-21 tional characteristics for implementing SCMS in DAR de-22 vices. Sections B and C then apply these standards and specifications in a specific reference for implementing 23 SCMS with respect to the recording and play-back func-24 tions of nonprofessional model DAT recorders. Part III con-25

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tains a series of charts that apply and correlate those codes
 that are mandated for implementation in DAT recorders
 by parts I-C and II-C of this document.

4 The terms "digital audio interface device," "digital audio recording device," "digital audio recording medium," 5 "distribute," "professional model," and 'transmission" as 6 7 used in this document have the same meanings as in the 8 Act. "Generation status" means whether the signal ema-9 nates from a source that has been produced or published 10 by or with the authority of the owner of the material, such as commercially released pre-recorded compact discs or dig-11 12 ital tapes or a digital transmission (referred to herein as 13 "original"); or whether the signal emanates from a recording made from such "original" material. 14

15 PART I. IMPLEMENTATION OF SCMS IN DIGITAL AUDIO
 16 INTERFACE FORMATS

17 Various consumer devices are capable of producing digital audio signals. Currently, for example, compact disc 18 players, DAT recorders and analog-to-digital converters can 19 send digital audio signals; future devices may include digi-20 tal microphones or recordable compact disk devices. To en-21 22 able communication between these different types of devices and a DAR device, it is necessary and desirable to establish 23 24 common protocols or "interfaces" that mandate specific in-25 formation in the digital audio output signal of each device.

Digital signal interfaces may enable communication of dif-1 ferent types of data. A "digital audio interface signal" com-2 municates audio and related interface data as distinguished 3 from, for example, computer or video data. Digital audio 4 interface signal formats may be established for particular 5 types of devices or uses. For example, interface protocols 6 may exist for broadcast use, or for users of professional 7 model products ("professional interface") or for non-8 professional model products ("nonprofessional interface") 9 or for nonprofessional model products ("nonprofessional 10 interface"). One such set of protocols already has been estab-11 12 lished in the document IEC 958. Sections B and C of part I summarize and mandate the implementation of SCMS 13 14 in the IEC 958 nonprofessional interface.

15 Section A sets forth the standards and specifications
16 for implementing SCMS in digital audio interface signals
17 and devices.

(A) DIGITAL AUDIO INTERFACE STANDARD.—To implement the functional characteristics of SCMS in nonprofessional digital audio interface signal formats, whether
presently known or developed in the future, the following
conditions must be observed:

23 (1) The digital audio interface format shall pro24 vide a means to indicate—

1	(a) whether or not copyright protection is
2	being asserted via SCMS over the material being
3	sent via the interface; and
4	(b) whether or not the generation status of
5	the material being sent via the interface is origi-
6	nal.
7	(2) If the digital audio interface format has dis-
8	crete professional and nonprofessional modes, the
9	interface format and digital audio interface devices
10	shall indicate accurately the professional or non-
11	professional status of the interface signal. Such indi-
12	cation is referred to generically as a "channel status
13	block flag''.
14	(3) If the interface format has a discrete mode
15	for sending data other than audio material, the inter-
16	face format shall indicate accurately whether or not
17	the interface signal contains audio material.
18	(4) If a digital audio interface device is capable
19	of combining more than one digital audio input sig-
20	nal into a single digital audio output signal, and if
21	copy right is asserted via SCMS over the material
22	being sent in at least one of the input signals, then
23	the device shall indicate in the output signal that
24	copyright is asserted over the entire output signal. If
25	copyright protection is asserted via SCMS over any

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of the input signals, and the generation status of that copyright-asserted signal is not original, then the entire output signal shall indicate that copyright is asserted and that the generation status is not original. (5) Devices that are capable of reading original

6 recordings and/or DAR media, and that are capable
7 of sending digital audio signals that can be recorded
8 by a DAR device, shall accurately read the copyright
9 and generation status information from the media
10 and accurately send that information.

11 (6) Devices having a nonprofessional digital
12 audio interface shall receive and accurately send the
13 copyright and generation status information.

14 (7) Professional devices that are capable of send-15 ing audio information in a nonprofessional digital 16 audio interface format shall send SCMS information as implemented for that format. However, nothing 17 18 shall prevent professional devices and/or recording 19 professionals engaged in a lawful business from set-20 ting SCMS information according to the needs of re-21 cording professionals.

(8) If the audio signal is capable of being recorded by a DAR device and the interface format requires an indication of the type of device sending the
signal via the interface, then the device shall send the

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most accurate and specific designation applicable to
 that device; for example, "Category Codes" as set
 forth in part I with reference to the IEC 958 non professional interface.

5 (9) Devices that receive digital audio trans-6 missions sent without copyright and generation status 7 information shall indicate that copyright is asserted 8 over the transmitted audio material and that the generation status is original. If the transmitting entity 9 10 wishes to transmit copyright status information it 11 shall do so accurately, and the information shall ac-12 curately be received and sent unaltered by the receiv-13 ing device. In the case of Electronic Audio Software 14 Delivery signal transmissions, the receiver shall accu-15 rately receive generation status information as sent by the transmitting entity so as to permit or restrict 16 17 recording of the transmitted signals. "Electronic 18 Audio Software Delivery" refers to a type of trans-19 mission whereby the consumer interactively deter-20 mines what specific work(s) and/or events(s) are re-21 ceived. This includes, for example, "audio on de-22 mand" (electronic selection and delivery of sound re-23 cordings for copying) or "pay-per-listen" reception, 24 as distinguished from regular broadcast or com-25 parable cable radio programming services.

1 (10)(a) If the digital audio portion of an inter-2 face signal format is recordable by a "preexisting" 3 type of DAR device, that is, one that was distributed prior to the distribution of the interface signal for-4 5 mat, then the signal format shall implement the rules 6 of SCMS so that the preexisting DAR device will act upon the rules of SCMS applicable to that DAR de-7 8 vice.

9 (b) If a type of DAR device is capable of record-10 ing the digital audio portion of signals sent by a pre-11 existing digital audio interface device, then the DAR 12 device shall implement the rules of SCMS so that the 13 DAR device will act upon the rules of SCMS applica-14 ble to that preexisting digital audio interface device's 15 format.

(c) If a digital audio interface device is capable
of translating a signal from one interface format to
another, then the device also shall accurately translate
and send the SCMS information.

(B) SUMMARY OF SCMS IMPLEMENTATION IN THE
IEC 958 DIGITAL AUDIO INTERFACE.—Under IEC 958,
SCMS is implemented via inaudible information, known
as "channel status data", that accompanies a digital audio
signal being sent to or by a DAR device via a nonprofessional digital audio interface. Like all digital data,

channel status data consist of numerical information en coded as a series of zeros and ones. Each zero or one con stitutes a "bit" of data in which both zero and one may
 impart information concerning the composition of the audio
 signal being sent to or by a DAR device. Bits represented
 in this Technical Reference Document as "X", rather than
 as zero or one, indicate that those bits may be either zero
 or one without affecting the specifications set forth herein.

9 Channel status data bits are organized into units of information, known as "blocks," relating to both the left and 10 11 right stereo audio channels. Each block contains 192 bits of information, numbered consecutively from 0 to 191. 12 Those channel status bits that are significant to the imple-13 mentation of SCMS via the IEC 958 interface are included 14 15 within channel status bits 0 through 15. Certain of these 16 bits identify professional or nonprofessional interfaces; 16 17 some specify copyright assertion; and some identify the generation number of a recording. The remaining bits are 18 "Category Codes" that describe the type of device sending 19 20 the digital audio signal. More complete descriptions of these 21 channel status bits are set forth in the remaining sections 22 of this part I.

IEC 958 defines professional and nonprofessional
interface formats for digital audio signals. An IEC 958 professional interface contains particular types of channel sta-

tus data for such digital audio recording devices as would 1 be used in professional model products. An IEC 958 non-2 3 professional interface contains different types of channel status data. The channel status data sent in a non-4 professional interface are incompatible with the channel 5 status data in a professional interface; a DAR device can-6 not correctly read the channel status data sent in a profes-7 8 sional interface.

9 The specifications summarized herein and mandated in section C apply only to devices that send or read an 10 11 IEC 958 nonprofessional interface signal. To the extent that a professional device also may have a IEC 958 non-12 professional interface, such a professional device must be 13 14 capable to sending channel status data via its non-15 professional interface in accordance with the standards set 16 forth herein. However, nothing in this Technical Reference Document shall be interpreted to prevent a professional de-17 vice having an IEC 958 nonprofessional interface and/or 18 recording professionals engaged in a lawful business from 19 20 permitting such channel status data bits to be set in accord-21 ance with the needs of recording professionals.

All devices having a digital audio output capable of supplying a digital audio signal to a DAR device through an IEC 958 nonprofessional interface must implement five types of codes located between Channel Status Bits 0 and 1 15. For the IEC 958 interface format, Channel Status Bits
 2 0 through 15 are supplied in a digital audio output signal
 3 to a DAR device as follows:

(1) BIT 0.—Bit 0 (the "Channel Status Block 4 5 Flag"), one of the "Control" bits, shall identify wheth-6 er the channel status bits are for a professional or 7 nonprofessional interface. Where Bit 0 is set as "1", the signal contains the channel status data required 8 9 for a professional interface. Where Bit 0 is set as "0". 10 the channel status data is suitable for a non-11 professional interface. The remaining bit assignments 12 are mandated only with respect to a nonprofessional 13 interface, that is, where Bit 0 is set as "0".

14 (2) BIT 1.—Bit 1, another of the "Control" bits,
15 shall identify whether the signal being sent to or by
16 the DAR device is a digital audio or a digital data
17 signal. Where Bit 1 is set as "0", the signal is a digi18 tal audio signal. Where Bit 1 is set as "1", the signal
19 is a digital data signal.

(3) BIT 2.—Bit 2 (the "C" Bit), another of the
"Control" bits, shall identify whether copyright protection is asserted for the audio material being sent
via the digital audio signal. Where the C Bit is set
as "0", copyright protection has been asserted over the
material being sent to the digital audio input of the

1	DAR device. Where the C Bit is set as "1", either that
2	material is not protected by copyright or no copyright
3	protection has been asserted by the owner of that ma-
4	terial. There are specific applications of the C Bit for
5	three types of devices, as follows:

Compact disc players compatible with the 6 7 standards set forth in IEC 908 (compact disc 8 standard, Category Code 10000000) in effect as 9 of the date of enactment of the Act indicate in 10 the C Bit both the copyright and generation sta-11 tus of the signal. (See description of "Bit 15", infra.) Where the signal is original and copy-12 right protection has been asserted, the C Bit 13 14 = "0". Where no copyright protection has been asserted, the C Bit = "1". Where the signal is 15 16 first-generation and copyright protection has been asserted, the C Bit will fluctuate between 17 "0" and "1" at a rate of between 4-10 Hz. 18

19 Digital Receivers (Category Codes 20 001XXXXL and 0111XXXL) shall set the C Bit 21 as "0", except that these devices shall send the CBit as "1" only where the cable operator, broad-22 23 caster or other entity specifically transmits in-24 formation indicating that no copyright protec-25 tion has been asserted over the material.

1Devices that combine digital audio input2signals into one digital audio output signal for3example, digital signal mixing devices) shall re-4flect whether copyright protection has been as-5serted in the C Bit for at least one of the input6signals by setting the C bit as "0" in the result-7ing digital audio output signal.

8 Devices in the Category Codes for General 9 ("00000000") and Present A/D Converters 10 ("01100XXX") are not capable of sending copy-11 right status information in the C Bit. The C Bit 12 in the channel status data sent by these devices 13 has no meaning.

There is no existing legal requirement that 14 15 a copyright owner must assert protection over its 16 material (and, therefore, set the C Bit as "0"). 17 However, except as provided herein with respect 18 to implementation in Digital Receivers (category 19 codes 001XXXXL and 0111XXXL), a copyright 20 owner may not set the C Bit as "0" for material 21 that is not copyrighted or is in the public do-22 main.

23 (4) BITS 3-7.—These bits are sent to and read
24 by a DAR device, but specific bit settings for Bits 325 7 are not necessary for the implementation of SCMS.

(Bits 6-7 are Music Production Program Block
 ("MPPB") flag bits.)

3 (5) BITS 8-14.—Bits 8-14 shall specify a "Cat-4 egory Code" that identifies the type of device that 5 produces the digital audio signal sent to or by a DAR 6 device. Using various combinations of zeros and ones, 7 Bits 8-14 can define Category Codes for as many as 8 128 different devices that can provide digital audio 9 signals to a DAR device. According to IEC 958, the 10 first three to five Category Code bits (numbered Bits 11 8–10 through 8–12) describe general product groups, 12 and the remaining Category Code bits specify par-13 ticular devices within each product group. IEC 958 14 has assigned particular Category Codes to existing 15 and anticipated product groups and devices, and has 16 reserved additional Category Codes for future devices. 17 The Category Code issued by each particular device must reflect the most specific code applicable to 18 19 that device, with the following exceptions: 20 Digital signal processing and mixing prod-

21 ucts receive digital audio signals from one or 22 more sources and either process or combine them 23 with other incoming digital audio signals. If all 24 input signals come from analog-to-digital con-25 verters having a Category Code "01100XXX",

1	these devices should issue the Category Code of
2	an analog-to-digital converter rather than of the
3	digital signal processing or mixing device.
4	Sampling rate converters and digital sound
5	samplers come under the Category Codes for dig-
6	ital-to-digital converters. If an input signal to a
7	sampling rate converter or digital sound sampler
8	comes from an analog-to-digital converter having
9	a Category Code "01100XXX", the sampling rate
10	converter or digital sound sampler should issue
11	the Category Code of the analog-to-digital con-
12	verter.

13 These exception cases will permit two generations of
14 digital copies from analog recordings, which currently is
15 permitted under SCMS.

16 The relevance of these Category Codes to SCMS as im-17 plemented for devices having the IEC 958 nonprofessional 18 interface is described in Section C and, specifically as to 19 DAT recorders, in Part II Sections B and C.

20 (6) BIT 15.—Bit 15 (the "L" Bit) shall indicate
21 the "generation status" of the digital audio signals
22 being sent to or by a DAR device. "Generation sta23 tus" means whether the signal emanates from a
24 source that has been produced or published by or with
25 the authority of the owner of the material, such as

commercially released pre-recorded compact discs or 1 2 digital tapes or a digital transmission (referred to 3 herein as "original"); or where the signal emanates from a recording made from such "original" mate-4 5 rial. In the latter case, a recording made directly 6 from an "original" source is known as a "first-gen-7 eration" copy; a recording made from a first-genera-8 tion copy is a "second-generation" copy; and so forth. 9 Because there is no restriction on the number of cop-10 ies that can be made from material over which no 11 copyright protection has been asserted, generation sta-12 tus is relevant only where copyright protection has been asserted over the signal. For most products, if 13 14 the L Bit is set as "0", the source is a recording that 15 is first-generation or higher. If the L Bit is set as "1", the source is "original." There are four specific 16 17 categories of products which indicate generation sta-18 tus differently, as follows:

19Compact disc players compatible with the20specifications in IEC 908 (Category Code211000000) are incapable of controlling the L Bit.22These products signal generation status solely by23means of the C Bit (Bit 2).

24Digital audio output signals from all other25laser-optical products (Category Code

1 100XXXXL) shall send the L Bit as "0" for "original" material and the L Bit as "1" for 2 3 first-generation or higher recordings. 4 Digital Receivers (Category Codes 5 001XXXXL and 0111XXXL) shall set the L Bit . 6 as "0"; except in the case of receivers for Elec-7 tronic Audio Software Delivery, which receivers 8 shall send the L Bit as "1." only where the entity 9 specifically transmits information indicating 10 that the material should be treated as if it were 11 first generation or higher. 12 Devices that combine more than one digital 13 audio input signal into one digital audio output 14 signal, such as digital signal processors or mix-15 ers, shall reflect in the L Bit of the output signal 16 the highest generation status of any input con-17 taining material over which copyright protection

has been asserted. Thus, where one or more of the constituent input signals contains material that is not original (that is, a first-generation copy) and over which copyright protection is asserted, then the device must reflect in the L Bit of the digital audio output signal a nonoriginal generation status. In all other cases, the device shall

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1	reflect in the L Bit that the output signal is
2	original.
3	(C) MANDATORY SPECIFICATIONS FOR IMPLEMENTING
4	SCMS IN THE IEC 958 DIGITAL AUDIO INTERFACE.—The
5	following bit assignments for channel status data, as ref-
6	erenced in the provisions of IEC 958 paragraph 4.2.2
7	"Channel status data format for digital equipment for
8	consumer use", shall be mandatory for devices implement-
9	ing the IEC 958 interface:
10	(1) BITS 0-2 OF THE "CONTROL" BITS
11	(a) BIT O (THE "CHANNEL STATUS BLOCK
12	FLAG''):
	Bit 0="0"Nonprofessional interface.Bit 0="1"Professional interface.
13	(b) BIT 1:
	Bit 1="0"Digital audio signals.Bit 1="1"Nonaudio (data) signals.
14	(c) BIT 2 (THE "C" BIT)—
15	(<i>i</i>) CASE 1:
	Bit 2="0"Copyright protection asserted.Bit 2="1"No copyright protection asserted or not under copyright.
16	(ii) CASE 2—COMPACT DISC PLAY-
17	ERS.—For compact disc players compatible
18	with IEC 908 (Category Code 10000000),
19	the C Bit shall indicate:
	Bit 2="0" Copyright protection asserted and gen- eration status is "original".
	Bit 2="1" No copyright protection asserted.

1	Where the Bit 2 fluctuates between '0"
2	and "1" at a rate between 4-10 Hz, copy-
3	right protection has been asserted and the
4	signal is first generation or higher.
5	(iii) CASE 3—DIGITAL RECEIVERS.—
6	For Digital Receivers (Category Codes
7	001XXXXL and 0111XXXL), the C Bit
8	shall indicate, where copyright information
9	is transmitted to the digital receiver:
	Bit 2="0"Copyright protection asserted.Bit 2="1"No copyright protection asserted
10	Where no copyright information is
11	transmitted to the receiver, the digital re-
12	ceiver shall set the C Bit as "0".
13	(iv) CASE 4-DIGITAL SIGNAL MIX-
14	ERS.—Where a single digital audio output
15	signal results from the combination of more
16	than one digital audio input signal:
	Bit 2="0"Copyright protection asserted over at least one of the constituent digital audio input signals.Bit 2="1"For all of the constituent digital audio input signals, no copyright protec- tion asserted or not under copy-
	right.
17	(v) EXCEPTION CASE.—The C Bit has
18	no meaning for A/D converters for analog
19	signals that do not include status informa-
20	tion concerning the C Bit and the L Bit

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it:

(that is, A/D converters in Category Code
01100XXX).
(2) BITS 3-7.—Specific bit settings for Bits 3-
7 are not necessary for the implementation of SCMS.
(3) CATEGORY CODE BITS 8–15:
(a) BITS 8–15.—The Category Codes that
follow are established for particular product
groups. Where Bit 15 is represented by "L" rath-
er than a zero or one, Bit 15 (the "L" Bit) can
be either a zero or one without affecting the Cat-

be either a zero or one without affecting the Category Code. Where Bit 15 is represented by "X"
rather than a zero or one, the device is not capable of issuing status information concerning the
L Bit:

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General. This category applies to products that
are capable of sending channel status data
but are not programmed to send such data
in accordance with the specifications set
forth in this Technical Reference Document
because the products were manufactured be-
fore the effective date of the Act. This Gen-
eral Category Code shall not be used for
products manufactured after the effective
date of the Act.
Experimental products not for commercial sale.
Laser-optical products, such as compact disc
Dusci-opinai producis, such as compact and

Laser-optical products, such as compact disc players (including recordable and erasable compact disk players) and videodisc players with digital audio outputs.

Digital-to-digital ("D/D") converters and signal processing products.

Magnetic tape or disk based products, such as DAT players and recorders.

Receivers of digitally encoded audio transmissions with or without video signals.

Musical instruments, microphones and other sources that create original digital audio signals.

010XXXXL

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0000001L 100XXXXL

110XXXXL

001XXXXL and 0111XXXL 101XXXXL

01100XXX	Analog-to-digital ("A/D") converters for analog signals without status information concern- ing the C Bit and the L Bit ("Present A/D converters").
01101XXL	A/D converters for analog signals which in- clude status information concerning the C Bit and the L Bit ("Future A/D convert- ers").
0001XXXL	Solid state memory based media products.
Particular d	devices within each product group de-

1 fined above shall be assigned specific Category 2 3 Codes in accordance with IEC 958. Manufactur-4 ers of any device that is capable of supplying a 5 digital audio input to a DAR device must use 6 the most specific Category Code applicable to 7 that particular device. However, digital signal 8 processing or digital signal mixing products in 9 Category Code product group "010XXXXL" shall issue the Category Code for Present A/D convert-10 11 ers where all the input signals have the Category 12 Code for a Present A/D converter. Similarly, 13 sampling rate converters in Category Code "0101100L" and digital sound samplers in Cat-14 15 egory Code "0100010L" shall issue the Category 16 Code for Present A/D converters where the input 17 signal comes from a Present A/D converter.

(b) BIT 15 (THE "L" BIT).—The L Bit shall
be used to identify the generation status of the
digital audio input signal as emanating from an

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1	"original" source or from a nonoriginal (that is,
2	first-generation or higher) recording.
3	(1) CASE 1-GENERAL CASEFor all
4	Category Codes (except as explicitly set
5	forth below), the L Bit shall indicate:
	Bit 15="0" Bit 15="1" First-generation or higher recording. "Original" source, such as a commer- cially released prerecorded digital audiogram.
6	(2) CASE 2.—LASER OPTICAL PROD-
7	UCTS.—The reverse situation is valid for
8	laser optical products (Category Code
9	100XXXXL), other than compact disc play-
10	ers compatible with IEC 908 (Category
11	Code 1000000). For laser optical products
12	in Category Code 100XXXXL, the L Bit
13	shall indicate:
	Bit 15 = "1" Bit 15 = "0" First-generation or higher recording. "Original" recording, such as a com- mercially released prerecorded com- pact disc.
14	(3) CASE 3.—DIGITAL RECEIVERS.—
15	For Digital Receivers (Category Codes
16	001XXXXL and 0111XXXL), Bit 15 always
17	shall be set as "0"; except for receivers for
18	Electronic Audio Software Delivery, for
19	which the L Bit shall indicate:
	Bit 15 = "0" Generation status information trans- mitted as "original" material.

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transmitted. 1 (4) CASE 4.—DIGITAL SIGNAL MIX-ERS.—Where a single digital audio output 2 3 signal results from the combination of more 4 than one digital audio input signal: Bit 15 = "0"One or more of those constituent digital audio input signals over which copyright protection has been asserted is first-generation or higher. Bit 15 = "1"All other cases. 5 (5) EXCEPTION CASE.—The L Bit has 6 no meaning for A/D converters for analog 7 signals that do not include status informa-8 tion concerning the C Bit and the L Bit 9 (that is, A/D converters in Category Code 10 01100XXX) and compact disc players in 11 Category Code 10000000. 12 PART II. SERIAL COPY MANAGEMENT SYSTEM FOR DAR 13 DEVICES AND NONPROFESSIONAL MODEL DAT RE-14 **CORDERS** 15 The intention of SCMS is generally to prevent DAR devices from making second-generation or higher "serial" 16 digital recordings of "original" digital audio material over 17 which copyright protection has been asserted through 18 19 SCMS. SCMS does not prevent the making of a first-gen-20 eration recording of such "original" digital audio material. 21 As future technologies permit, SCMS may limit the digital

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Bit 15 = "1" Gene

Generation status information transmitted as for nonoriginal material, or no generation status information transmitted recording by a DAR device of analog audio material over
 which copyright protection has been asserted to the making
 of only first-generation digital copies. However, because
 present technology does not identify whether analog audio
 material is protected by copyright, SCMS will not prevent
 the making of first- and second-generation digital copies of
 such material. SCMS will not restrict digital recording of
 material carrying an indication through SCMS that copy right protection has not been asserted. SCMS does not apply
 to professional model products as defined under the Act.

(A) GENERAL PRINCIPLES FOR SCMS IMPLEMENTATION IN DAR DEVICES.—To implement the functional
characteristics of SCMS in DAR devices, whether presently
known or developed in the future, the following conditions
must be observed:

16 (1) A digital audio recording medium shall be
17 capable of storing an indication of—

18 (a) whether or not copyright protection is
19 being asserted over the audio material being sent
20 via the interface and stored on the DAR me21 dium; and

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(b) whether or not the generation status of
the audio material being sent via the interface
and stored on the DAR medium is original.

1	(2) If the digital audio interface format being
2	sent to and read by a DAR device has discrete modes
3	for professional as well as nonprofessional purposes,
4	the DAR device shall distinguish accurately the pro-
5	fessional or nonprofessional status of the interface sig-
6	nal.
7	(3) If the interface format has a discrete mode
8	for sending data other than audio material, the DAR
9	device shall distinguish accurately whether or not the
10	interface signal contains audio material.
11	(4) A DAR device capable of receiving and re-
12	cording digital audio signals shall observe the fol-
13	lowing rules:
14	(a) Audio material over which copyright is
15	asserted via SCMS and whose generation status
16	is original is permitted to be recorded. An indi-
17	cation that copyright is asserted over the audio
18	material contained in the signal and that the
19	generation status of the recording is first genera-
20	tion shall be recorded on the media.
21	(b) Audio material over which copyright is
22	not asserted via SCMS may be recorded, without
23	regard to generation status. An indication that
24	copyright is not asserted shall be recorded on the
25	media.

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1 (c) Audio material over which copyright is 2 asserted via SCMS and whose generation status 3 is not original shall not be recorded. (5) DAR media shall store the copyright and 4 5 generation status information as described herein 6 during recording in a manner that the information 7 can be accurately read. 8 (6) Devices that are capable of reading original recordings and/or DAR media, and that are capable · 9 10 of sending digital audio signals that can be recorded 11 by a DAR device, shall accurately read the copyright 12 and generation status information from the media 13 and accurately send the information. 14 (7) DAR devices shall not be capable of recording digital audio signals transmitted in a professional 15 digital audio interface format. 16 17 (8) DAR devices having a nonprofessional digi-18 tal audio interface shall receive and accurately send 19 the copyright and generation status information. 20 (9) Professional devices that are capable of send-21 ing audio information in a nonprofessional digital 22 audio interface format shall send SCMS information 23 as implemented for that format. However, nothing 24 shall prevent professional devices and/or recording 25 professionals engaged in a lawful business from set-

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ting SCMS information according to the needs of re cording professionals.

3 (10) Digital audio signals that are capable of
4 being recorded by a DAR device but that have no in5 formation concerning copyright and/or generation
6 status shall be recorded by the DAR device so that the
7 digital copy is copyright asserted and original generation status.

9 (11) If the signal is capable of being recorded by 10 a DAR device and the interface format requires an 11 indication of the type of device sending the signal via 12 the interface, then the device shall send the most accu-13 rate and specific designation applicable to that de-14 vice; for example, "Category Codes" as set forth in 15 part I with reference to the IEC 958 nonprofessional 16 interface.

17 (12) Except as may be provided pursuant to sec18 tion 1022(b)(4) of subchapter C of the Act, a DAR de19 vice that is capable of converting analog input signals
20 to be recorded in digital format shall indicate that the
21 digital copy is copyright asserted and original gen22 eration status.

23 (13)(a) If the digital audio portion of an inter24 face signal format is recordable by a "preexisting"
25 type of DAR device, that is, one that was distributed

prior to the distribution of the interface signal for mat, then the signal format shall implement the rules
 of SCMS so that the preexisting DAR device will act
 upon the rules of SCMS applicable to that DAR de vice.

6 (b) If a type of DAR device is capable of record-7 ing the digital audio portion of signals sent by a pre-8 existing digital audio interface device, then the DAR 9 device shall implement the rules of SCMS so that the 10 DAR device will act upon the rules of SCMS applica-11 ble to the format of that preexisting digital audio 12 interface device.

13 (c) If a digital audio interface device is capable
14 of translating a signal from one interface format to
15 another, then the device also shall accurately translate
16 and send the SCMS information.

17 (B) SUMMARY OF MANDATORY SCMS SPECIFICATIONS FOR DAT RECORDERS.—SCMS, to be implemented for 18 DAT machines, requires that a DAT machine must play-19 20 back and/or record specific inaudible data in a particular location on a DAT tape. According to IEC documents "IEC 21 60A(CO)130 part 1: Digital Audio Tape Cassette System 22 (DAT) Dimensions and Characteristics" and 23 "IEC 24 60A(CO)136 part 6: Serial copy management system for 25 consumer audio use DAT recorders", that particular loca-

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4 (1) SCMS OPERATION WHEN PLAYING A DAT 5 TAPE.—With respect to the play-back function, a 6 DAT machine that is connected to a DAT recorder 7 can provide digital audio output signals via a non-8 professional interface. In that circumstance, the DAT9 play-back machine functions as a digital audio inter-10 face device that must provide channel status data con-11 forming to the general principles and specifications 12 set forth in part I. SCMS as implemented for the IEC 13 958 nonprofessional interface format requires that 14 when a DAT tape is played back, the DAT play-back 15 machine reads the information from ID6 on the tape 16 and then sends the corresponding channel status data 17 (concerning Bit 2 "the C Bit" and Bit 15 "the L 18 Bit"), along with the Category Code for a DAT ma-19 chine, in its digital audio output signal. The channel 20 status data to be sent in response to the various set-21 tings of ID6 are as follows:

(a) Where ID6 is set as "00", copyright
protection has not been asserted over the material under SCMS. In response to ID6, the digital

audio signal output of the DAT will provide the 1 2 C Bit set as "1" and the L Bit set as "0". 3 (b) Where ID6 is set as "10", copyright pro-4 tection has been asserted over the material under 5 SCMS and the recording is not "original". In response to ID6, the digital audio output signal 6 7 of the DAT will provide the C Bit set as "0" and 8 the L Bit set as "0". (c) Where ID6 is set as "11", copyright pro-9 10 tection has been asserted over the material under 11 SCMS and the recording is "original". In re-12 sponse to ID6, the digital audio output signal of the DAT will provide the C Bit set as "0" and 13 the L Bit set as "1". 14 15 (2) SCMS OPERATION WHEN RECORDING ON DAT 16 TAPE.—With respect to the recording function, SCMS 17 governs the circumstances and manner in which a 18 DAT recorder may record a digital audio input signal. A DAT recorder implementing SCMS informa-19 20 tion being sent in the IEC 958 nonprofessional inter-21 face format must be capable of acknowledging the 22 presence or absence of specific channel status informa-23 tion being sent to the DAT recorder via its digital 24 audio input. The DAT recorder then responds to that

channel status information by either preventing or

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1 permitting the recording of that digital audio input 2 signal. If recording is permitted, the DAT machine 3 records specific codes in ID6 on the tape, so that 4 when the tape is played back, the DAT machine will 5 issue the correct channel status data in its digital 6 audio output signal. The settings of ID6 to be re-7 corded in response to particular IEC 958 channel sta-8 tus bit information are as follows:

9 (a) Where the C bit of the digital audio (a)10 input signal is set as "0" (copyright protection 11 asserted), the DAT recorder shall not record the 12 input, except in three circumstances: (a) where 13 the input is original material and the digital 14 audio input signal comes from one of the prod-15 ucts on the "Category Code White List" (section 16 D below); (b) where the digital audio input sig-17 nal contains an undefined Category Code (in 18 which case only one generation of recording is 19 permitted); or, (c) where the digital audio input 20 signal comes from a product with a defined Cat-21 egory Code but the product currently is not ca-22 pable of transmitting information regarding 23 copyright protection (in which case, two genera-24 tions of copying are possible). In circumstances 25 (a) and (b) above, the DAT recorder will record

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1	"10" in ID6 to prevent further copying. In cir-
2	cumstance (c) above, the DAT recorder will
3	record "11" in ID6 for the first-generation copy.
4	(b) Where the C Bit of the digital audio
5	input signal is set as "1" (no copyright protec-
6	tion asserted or not copyrighted), the DAT re-
7	corder will record "00" in ID6, and unlimited
8	generations of copying will be permitted.
9	(c) Where the C Bit of the digital audio
10	input signal fluctuates between "0" and "1" at
11	a rate of between 4–10 Hz, the signal is coming
12	from a compact disc player compatible with IEC
13	908 (Category Code 10000000) which plays back
14	a compact disc that is not an "original" and
15	that contains material over which copyright pro-
16	tection has been asserted. The DAT recorder shall
17	not record in this circumstance.
18	(d) The condition "01" in ID6 has been as-
19	signed no meaning within SCMS. Therefore, to
20	prevent circumvention of SCMS, the DAT re-
21	corder shall not record "01" in ID6 on the tape.
22	(C) MANDATORY SPECIFICATIONS FOR IMPLEMENTING
23	SCMS IN DAT RECORDERS IN THE IEC 958 FORMAT.—
24	(1) MANDATORY STANDARDS FOR DIGITAL AUDIO
25	OUTPUT SIGNALS.—

1	(a) CATEGORY CODE BIT 15 (THE "L"
2	BIT).—All nonprofessional model DAT recorders
3	having a IEC 958 interface shall provide the
4	Category Code "1100000L" in the channel status
5	bits of the IEC 958 digital audio output signal.
6	The status of the L Bit of the Category Code
7	shall be provided in the digital audio output sig-
8	nal of the DAT recorder as follows, in accordance
9	with the status of ID6:
10	When ID6 is "00", the digital audio
11	output signal shall indicate in the L Bit of
12	the Category Code that the output source is
13	either a first-generation or higher DAT tape
14	recorded from an "original" source, or an
15	"original" commercially released
16	prerecorded DAT tape of material over
17	which copyright protection is not being as-
18	serted under SCMS. In either of these cases,
19	the L Bit shall be set as "0", and the com-
20	plete Category Code would be "11000000".
21	When ID6 is "10", the digital audio
22	output signal shall indicate in the L Bit of
23	the Category Code that the output source is
24	a first-generation or higher DAT tape re-
25	corded from an "original" source (that is, L

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1	Bit="0"). The complete Category Code in
2	this case would be "11000000".
3	When ID6 is "11", the digital audio
4	output signal shall indicate in the L Bit of
5	the Category Code that the output source is
6	an "original" source, such as a commer-
7	cially released prerecorded DAT tape (that
8	is, L Bit="1"). The complete Category
9	Code in this case would be "11000001".
10	(b) BIT 2 (THE "C" BIT).—All non-
11	professional model DAT recorders having an
12	IEC 958 nonprofessional interface shall provide
13	an output code in the C Bit in the channel sta-
14	tus bits of the IEC 958 digital audio output sig-
15	nal. The C Bit shall be applied in the digital
16	audio output signal as follows, in accordance
17	with the status of ID6:
18	When ID6 is "00", the C Bit shall be
19	set as "1".
20	When ID6 is "10" or "11", the C Bit
21	shall be set as "0".
22	(2) MANDATORY SPECIFICATIONS FOR RECORD-
23	ING FUNCTIONS.—SCMS with respect to recording
24	functions performed by a nonprofessional model DAT
25	recorder receiving digital audio input signals in the

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1 IEC 958 nonprofessional interface format shall be im-2 plemented as follows: (a) Digital audio input signals in which 3 the C Bit is set as "0" shall not be recorded, ex-4 5 cept for the cases specified below in paragraphs 6 b. d. and e. (b) A DAT recorder may record a digital 7 8 audio input signal in which the C Bit is set as $\frac{1}{2}$ "0". where the Category Code of the signal is 9 listed in the "Category Code White List." The 10 11 DAT recorder shall record "10" in ID6 on the 12 tape in this case. 13 (c) For digital audio input signals in which the C Bit is set as "1", the DAT recorder shall 14 15 record "00" in ID6 on the tape except for those 16 cases specified below in paragraphs d and e. (d) For digital audio input signals that

17 (d) For digital audio input signals that
18 contain Category Code information that is not
19 defined in this document, the DAT recorder shall
20 record "10" in ID6, regardless of the status of
21 the C Bit or the L Bit.

(e) For digital audio input signals originating from a source identified as an A/D converter
with the Category Code "01100XXL", or from
other sources such as from A/D converters with

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the Category Code for "General" ("00000000"), 1 2 the DAT recorder shall record "11" in ID6, re-3 gardless of the status of the C Bit or the L Bit. 4 This requirement shall be applied to digital 5 input signals that do not contain source infor-6 mation of the original signal before digitization, 7 for example, and A/D converter that does not de-8 liver source information.

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9 (f) For digital input signals originating 10 from an A/D converter with the Category Code 11 "01101XXL", which can deliver original source 12 information concerning the C Bit and L Bit 13 even if the source is in analog format, the re-14 quirement stated above in paragraph e shall not 15 be applied. The "Category Code White List" in-16 cludes this Category Code.

(g) A DAT tape of "original" generation
status over which copyright protection has been
asserted shall contain "11" in ID6. A DAT tape
of "original" generation status over which no
copyright protection has been asserted shall contain "00" in ID6.

23 (h) A DAT recorder shall not record digital
24 audio input signals where the C Bit alternates
25 between "0" and "1" at a frequency of between

1	4 and 10 Hz	z and the Category Code is for a
2	Compact disc	digital audio signal ("10000000"),
3	as in the case	of digital audio input signals from
4	recordable or	erasable compact discs that are not
5	"original" an	d that contain material over which
6	copyright pro	tection has been asserted.
7	(i) A no	mprofessional model DAT recorder
8	shall not reco	rd digital audio input signals sent
9	from a prof	essional interface, that is, where
10	channel status	s Bit 0 is set as "1".
11	(j) The c	condition "01" in ID6 is not to be
12	used.	
13	(k) Cate	gory codes and the C Bit included
14	in the chan	nel status information of digital
15	audio input s	signals being sent to or by a DAT
16	recorder shall	l not be deleted or modified and
17	shall be moni	tored continuously and acted upon
18	accordingly.	
19	(D) "Category Co	dde White List".—
	100XXXX0 010XXXX1	Laser optical product. Digital-to-digital converter and signal process- ing devices.
	110XXXX1 001XXXX0 and 0111XXX0	Magnetic tape and disk based product. Receivers of digitally encoded audio trans- missions with or without video signals.
	101XXXX1 01101XX1	Musical instruments. Future A/D converter (with status information
	0001XXX1	concerning the C Bit and L Bit). Solid state memory based media products.
	00000011	Experimental products not for commercial sale.

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1 PART III. APPLICATION OF SCMS IN DAT RECORDERS 2 IMPLEMENTING THE IEC 958 INTERFACE

3 The following charts apply and correlate those codes 4 that are mandated under the Act to implement SCMS in 5 nonprofessional model DAT recorders having an IEC 958 6 nonprofessional interface, in those situations contemplated 7 by these standards. The columns in each of these charts 8 identify the following information:

The "Signal Source" column describes the type of 9 product sending the digital audio signal to a DAT recorder. 10 11 The three columns under the heading "Digital Audio 12 Input Signal," that is, the signal sent to the DAT recorder, 13 identify the correct channel status information in the C Bit, 14 Category Code Bits 8–14 and the L Bit, respectively, which 15 correspond to each product. (In each case, Bit 0 will be "0" 16 to indicate that the signal is being sent in the IEC 958 nonprofessional interface format, and Bit 1 will be "0" to 17 indicate that the signal consists of audio data.) 18

19 The next three columns under the heading "DAT Re-20 corder Response" identify the response of the DAT recorder 21 to the corresponding digital audio input signal. The column 22 "ID6" specifies the code that the DAT recorder will record 23 on the tape in ID6 in response to the digital audio input 24 signal. The last two columns set forth the correct channel 25 status information in the C Bit and L Bit that are sent

1 in the digital audio output signal of a DAT recorder in

2 response to the setting of ID6.

3 Each of the appropriate codes is set forth in the cases

4 described below:

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Case 1: Where copyright protection has been asserted over the digital audio input, and the source of the input is "original" material (Only first-generation recording permitted):

Signal Source Laser Optical D/D converter Magnetic prod Musical Instrum Future A/D conv	Dig	Digital Audio Input Signal			DAT Recorder Response			
	C Bit (Bit 2)	Category code (Bits 8–14)	L bit (Bit 15)	ID6	C Bit (Bit 2)	L bit (Bit 15)		
Laser Optical	о	100XXXX	0	10	0	0		
D/D converter	0	010XXXX	1	10	0	Ö		
Magnetic prod.	0	110XXXX	1	10	0	0		
	0	101XXXX	1	10	0	0		
Future A/D conv.	0	01101XX	1	10	0	0		
Digital Receiver	0	001XXXX	0	10	0	0		
Digital Receiver	0	0111XXX	0	10	0	0		
Experimental	0	0000001	1	10	0	0		
Solid state dev.	0	0001XXX	1	10	0	0		

Case 2: Where copyright protection has not been asserted over the digital audio input, and the source of the input is "original" material (First-generation and above recording permitted):

	Digital Audio Input Signal			DAT Recorder Response			
Signal Source	C Bit (Bit 2)	Category code (Bils 8–14)	L bit (Bit 15)	ID6	C Bit (Bit 2)	L bit (Bit 15)	
Laser Optical	1	100XXXX	0	00	1	0	
D/D converter	1	010XXXX	1	00	1	Ö	
Magnetic prod.	1	110XXXX	1	00	1	Ö	
Musical Instrum.	1	101XXXX	1	00	1	0	
Future A/D conv.	1	01101XX	1	00	1	0	
Digital Receiver	1	001XXXX	0	00	1	0	
Digital Receiver	1	0111XXX	0	00	1	0	
Experimental	1	0000001	1	00	1	0	
Solid state dev.	1	0001XXX	1	00	1	0	

Case 3: Where copyright protection has been asserted over the digital audio input, and the source of the input to the DAT recorder is not "original" material (No recording permitted):

~	Dig	rital Audio Input S	Signal	DAT I	Recorder R	der Response	
Signal Source	C Bit (Bit 2)	Category code (Bits 8–14)	L bit (Bit 15)	ID6	C Bit (Bit 2)	L bit (Bit 15)	
Laser Optical	0	100XXXX	1				
D/D converter	0	010XXXX	0				
Magnetic prod	0	110XXXX	0				
Musical Instrum.	0	101XXXX	0				
Future A/D conv.	0	01101XX	0				
Experimental	0	0000001	0				
Solid state dev.	0	0001XXX	0				

Case 4: Where copyright protection has not been asserted over the digital audio input, and the source of the input to the DAT recorder is not "original" material (Second-generation and above recording permitted):

	Digital Audio Input Signal			DAT Recorder Response			
Signal Source	C Bit (Bit 2)	Category code (Bits 8–14)	L bit (Bit 15)	ID6	C Bit (Bit 2)	L bit (Bit 15)	
Laser Optical	1	100XXXX	1	00	1	0	

Signal Source D/D converter Magnetic prod Musical Instrum. Future A/D conv Experimental	Digital Audio Input Signal			DAT Recorder Response		
	C Bit (Bit 2)	Category code (Bits 8—14)	L bit (Bit 15)	ID6	C Bit (Bit 2)	L bit (Bit 15)
D/D converter	1	010XXXX	0	00	1	0
Magnetic prod	1	110XXXX	0	00	1	0
Musical Instrum.	1	101XXXX	0	00	1	. 0
Future A/D conv.	1	01101XX	0	00	1	0
Experimental	1	0000001	0	00	1	0
Solid state dev	1	0001XXX	0	00	1	0

Case 4: Where copyright protection has not been asserted over the digital audio input, and the source of the input to the DAT recorder is not "original" material (Second-generation and above recording permitted):—Continued

Case 5: Where the digital audio input signal includes Category Code information, but cannot provide information concerning copyright protection of the source (First- and second-generation recording permitted):

	Digital Audio Input Signal			DAT Recorder Response		
Signal Source	C Bit (Bit 2)	Category code (Bits 8–14)	L bit (Bit 15)	ID6	C Bit (Bit 2)	L bit (Bit 15)
General Present A/D Con	X X	0000000 01100XX	0 X	11 11	0 0	1 1

Case 6: Where the digital input signal does not include a defined Category Code (First-generation recording permitted):

Signal Source	Digital Audio Input Signal			DAT Recorder Response			
Signal Source	C Bit (Bit 2)	Category code (Bits 8–14)	L bit (Bit 15)	ID6	C Bit (Bit 2)	L bit (Bit 15)	
Undefined	X		X	10	0	0	

Case 7: Where copyright protection has been asserted over the digital audio input from a compact disc that is not an "original" by fluctuating the C Bit at a rate between 4-10 Hz (No recording permitted):

Signal Source	Digital Audio Input Signal			DAT Recorder Response		
	C Bit (Bit 2)	Category code (Bits 8–14)	L bit (Bit 15)	ID6	C Bit (Bit 2)	L bit (Bit 15)
CD Player	0/1	1000000	X			

Case 8: Where the digital signal transmitted to a Digital Receiver does not include information concerning copyright protection (Only first-generation recording permitted):

Signal Source	Digital Audio Input Signal			DAT Recorder Response		
	C Bit (Bit 2)	Category code (Bits 8–14)	L bit (Bit 15)	ID6	C Bit (Bit 2)	L bit (Bit 15)
Digital Receiver Digital Receiver	0 0	001XXXX 0111XXX	0	10 10	0 0	0 0

Case 9: Where the digital signal transmitted to a receiver for Electronic Audio Software Delivery provides generation status information as if the status were first-generation or higher (No recording permitted):

Signal Source	Digital Audio Input Signal			DAT Recorder Response		
	C Bit (Bit 2)	Category code (Bits 8–14)	L bit (Bit 15)	ID6	C Bit (Bit 2)	L bit (Bit 15)
Digital Receiver	о	001XXXX	1			
Digital Receiver	0	0111XXX	1			

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^{ESS} S. 1623

A BILL

To amend title 17, United States Code, to implement a royalty payment system and a serial copy management system for digital audio recording, to prohibit certain copyright infringement actions, and for other purposes.

NOVEMBER 27 (legislative day, NOVEMBER 23), 1991

Reported with an amendment