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Union Calendar No. 198 •• **H. R. 2265**

105th CONGRESS 1st Session

[Report No. 105-339]

To amend the provisions of titles 17 and 18, United States Code, to provide greater copyright protection by amending criminal copyright infringement provisions, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 25, 1997

Mr. GOODLATTE (for himself, Mr. COBLE, Mr. FRANK of Massachusetts, and Mr. CANNON) introduced the following bill; which was referred to the Committee on the Judiciary

OCTOBER 23, 1997

Additional sponsors: Mr. DELAHUNT, Mr. GALLEGLY, and Mr. CLEMENT

OCTOBER 23, 1997

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on July 25, 1997]

A BILL

To amend the provisions of titles 17 and 18, United States Code, to provide greater copyright protection by amending criminal copyright infringement provisions, and for other purposes. Be it enacted by the Senate and House of Representa tives of the United States of America in Congress assembled,
 SECTION 1. SHORT TITLE.
 This Act may be cited as the "No Electronic Theft
 (NET) Act".

6 SEC. 2. CRIMINAL INFRINGEMENT OF COPYRIGHTS.

7 (a) DEFINITION OF FINANCIAL GAIN.—Section 101 of
8 title 17, United States Code, is amended by inserting after
9 the undesignated paragraph relating to the term "display",
10 the following new paragraph:

11 "The term 'financial gain' includes receipt, or
12 expectation of receipt, of anything of value, including
13 the receipt of other copyrighted works.".

(b) CRIMINAL OFFENSES.—Section 506(a) of title 17,
United States Code, is amended to read as follows:

16 "(a) CRIMINAL INFRINGEMENT.—Any person who in17 fringes a copyright willfully either—

18 "(1) for purposes of commercial advantage or
19 private financial gain, or

20 "(2) by the reproduction or distribution, includ21 ing by electronic means, during any 180-day period,
22 of 1 or more copies or phonorecords of 1 or more
23 copyrighted works, which have a total retail value of
24 more than \$1,000,

shall be punished as provided under section 2319 of title
 18.".

3 (c) LIMITATION ON CRIMINAL PROCEEDINGS.—Section
4 507(a) of title 17, United States Code, is amended by strik5 ing "three" and inserting "5".

6 (d) CRIMINAL INFRINGEMENT OF A COPYRIGHT.—Sec7 tion 2319 of title 18, United States Code, is amended—
8 (1) in subsection (a), by striking "subsection (b)"
9 and inserting "subsections (b) and (c)";

10 (2) in subsection (b)—

(A) in the matter preceding paragraph (1),
by striking "subsection (a) of this section" and
inserting "section 506(a)(1) of title 17"; and
(B) in paragraph (1)—
(i) by inserting "including by elec-

(i) by inserting "including by electronic means," after "if the offense consists
of the reproduction or distribution,"; and

18 (ii) by striking "with a retail value of
19 more than \$2,500" and inserting "which
20 have a total retail value of more than
21 \$2,500"; and

(3) by redesignating subsection (c) as subsection
(e) and inserting after subsection (b) the following:

24 "(c) Any person who commits an offense under section

25 506(a)(2) of title 17—

2	or fined in the amount set forth in this title, or both,
3	if the offense consists of the reproduction or distribu-
4	tion of 10 or more copies or phonorecords of 1 or
5	more copyrighted works, which have a total retail
6	value of \$2,500 or more;
7	"(2) shall be imprisoned not more than 6 years,
8	or fined in the amount set forth in this title, or both,
9	if the offense is a second or subsequent offense under
10	paragraph (1); and
11	"(3) shall be imprisoned not more than 1 year,
12	or fined in the amount set forth in this title, or both,
13	if the offense consists of the reproduction or distribu-
14	tion of 1 or more copies or phonorecords of 1 or more
15	copyrighted works, which have a total retail value of
16	more than \$1,000.
17	"(d)(1) During preparation of the presentence report
18	pursuant to Rule 32(c) of the Federal Rules of Criminal
19	Procedure, victims of the offense shall be permitted to sub-
20	mit, and the probation officer shall receive, a victim impact
21	statement that identifies the victim of the offense and the
22	extent and scope of the injury and loss suffered by the vic-
23	tim, including the estimated economic impact of the offense
24	on that victim.

"(1) shall be imprisoned not more than 3 years,

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"(2) Persons permitted to submit victim impact state-1 2 ments shall include-"(A) producers and sellers of legitimate works af-3 4 fected by conduct involved in the offense: 5 "(B) holders of intellectual property rights in 6 such works: and 7 "(C) the legal representatives of such producers, 8 sellers, and holders.". 9 (e) UNAUTHORIZED FIXATION AND TRAFFICKING OF LIVE MUSICAL PERFORMANCES.—Section 2319A of title 18. 10United States Code, is amended— 11 12 (1) by redesignating subsections (d) and (e) as 13 subsections (e) and (f), respectively; and 14 (2) by inserting after subsection (c) the follow-15 ing: 16 "(d) VICTIM IMPACT STATEMENT.—(1) During prepa-17 ration of the presentence report pursuant to Rule 32(c) of the Federal Rules of Criminal Procedure, victims of the of-18 19 fense shall be permitted to submit, and the probation officer 20 shall receive, a victim impact statement that identifies the 21 victim of the offense and the extent and scope of the injury 22 and loss suffered by the victim, including the estimated eco-23 nomic impact of the offense on that victim. 24 "(2) Persons permitted to submit victim impact state-

25 ments shall include—

1	"(A) producers and sellers of legitimate works af-
2	fected by conduct involved in the offense;
3	"(B) holders of intellectual property rights in
4	such works; and
5	"(C) the legal representatives of such producers,
6	sellers, and holders.".
7	(f) Trafficking in Counterfeit Goods or Serv-
8	ICES.—Section 2320 of title 18, United States Code, is
9	amended
10	(1) by redesignating subsections $\dot{(d)}$ and (e) as
11	subsections (e) and (f), respectively; and
12	(2) by inserting after subsection (c) the follow-
13	ing:
14	"(d)(1) During preparation of the presentence report
15	pursuant to Rule 32(c) of the Federal Rules of Criminal
16	Procedure, victims of the offense shall be permitted to sub-
17	mit, and the probation officer shall receive, a victim impact
18	statement that identifies the victim of the offense and the
19	extent and scope of the injury and loss suffered by the vic-
20	tim, including the estimated economic impact of the offense
21	on that victim.
22	"(2) Persons permitted to submit victim impact state-
23	ments shall include—
24	"(A) producers and sellers of legitimate goods or

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- "(B) holders of intellectual property rights in
 such goods or services; and
- 3 "(C) the legal representatives of such producers,
 4 sellers, and holders.".

5 (q) DIRECTIVE TO SENTENCING COMMISSION.—(1) Under the authority of the Sentencing Reform Act of 1984 6 (Public Law 98-473; 98 Stat. 1987) and section 21 of the 7 Sentencing Act of 1987 (Public Law 100-182; 101 Stat. 8 9 1271; 18 U.S.C. 994 note) (including the authority to 10 amend the sentencing guidelines and policy statements), the 11 United States Sentencing Commission shall ensure that the 12 applicable guideline range for a defendant convicted of a 13 crime against intellectual property (including offenses set 14 forth at section 506(a) of title 17, United States Code, and sections 2319, 2319A, and 2320 of title 18, United States 15 16 Code) is sufficiently stringent to deter such a crime and to adequately reflect the additional considerations set forth 17 18 in paragraph (2) of this subsection.

(2) In implementing paragraph (1), the Sentencing
Commission shall ensure that the guidelines provide for consideration of the retail value and quantity of the items with
respect to which the crime against intellectual property was
committed.

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1 SEC. 3. INFRINGEMENT BY UNITED STATES.

2 Section 1498(b) of title 28, United States Code, is
3 amended by striking "remedy of the owner of such copyright
4 shall be by action" and inserting "action which may be
5 brought for such infringement shall be an action by the
6 copyright owner".

7 SEC. 4. CLARIFICATION OF LIABILITY FOR COPYRIGHT IN-8 FRINGEMENT.

9 Except as expressly provided in this Act, nothing in
10 this Act or the amendments made by this Act modifies li11 ability for copyright infringement, including the standard
12 of willfulness for criminal infringement.

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